Commentators have observed for years that patents do less good and cause more harm in the software industry than in other industries such as pharmaceuticals. They have pointed to a variety of problems and offered a variety of solutions.

While there is some truth to each of these criticisms, the real problem with software patents lies elsewhere. Software patent lawyers are increasingly writing patent claims in broad functional terms. Put another way, patentees claim to own not a particular machine, or even a particular series of steps for achieving a goal, but the goal itself. The resulting overbroad patents overlap and create patent thickets.

Patent law has faced this problem before. The Supreme Court ultimately rejected such broad functional claiming in the 1940s as inconsistent with the purposes of the patent statute. When Congress rewrote the Patent Act in 1952, it adopted a compromise position: patentees could write their claim language in functional terms, but when they did so the patent would not cover the goal itself, but only the particular means of implementing that goal described by the patentee and equivalents thereof. These “means-plus-function” claims permitted the patentee to use functional language to describe an element of their invention, but did not permit her to own the function itself however implemented.

Most software patents today are written in functional terms. If courts would faithfully apply the 1952 Act, limiting those claims to the actual algorithms the patentees disclosed and their equivalents, they could prevent
overclaiming by software patentees and solve much of the patent thicket
problem that besets software innovation.

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INTRODUCTION

Commentators have observed for years that patents do less good and cause
more harm in the software industry than in other industries such as
pharmaceuticals.1 Software patents create “thickets” of overlapping
inventions, and are asserted in droves by patent “trolls” against
innovative companies. Some have argued that software isn’t the sort of
thing that should qualify as an invention at all.2 Others have pointed to
the laxity of the Patent and Trademark Office (PTO), which they say has
allowed too many patents on obvious software inventions.3 Still others
say that the problem is the absence of clear boundaries, so that it is
impossible to know whether a patent claim covers a particular product
without going to court to get a ruling on what the patent means.4

1. See infra Part III.A.
2. See infra notes 96, 100–02, 131 and accompanying text.
3. See infra notes 136–38 and accompanying text.
4. See infra notes 98–102, 142–46 and accompanying text.
While there is some truth to each of these criticisms, the real problem with software patents lies elsewhere. Patent law purports to promote innovation by giving inventors the exclusive right to their inventions. In fact, however, modern patent law pays far less attention to what the patentee actually invented than to the patent “claims”—the legal definition of the scope of the patent drafted by lawyers. And lawyers have a natural tendency to broaden those claims as much as possible in order to secure the strongest possible rights for their clients. The result, particularly in the software and Internet industries, has been a proliferation of patents with extremely broad claims, purporting to own everything from international electronic commerce to video-on-demand to emoticons to means of hedging commodity risk.

Patent law has faced this problem before. Seventy-five years ago, in the wake of the law’s move away from a focus on what the patentee actually built towards what the lawyers defined as the boundaries of the invention, patent lawyers were increasingly writing patent claims in broad functional terms. Put another way, patentees were claiming to own not a particular machine, or even a particular series of steps for achieving a goal, but the goal itself. The Supreme Court ultimately rejected such broad functional claiming in the 1940s as inconsistent with the purposes of the patent statute. When Congress rewrote the Patent Act in 1952, it adopted a compromise position: patentees could write their claim language in functional terms, but when they did so the patent would not cover the goal itself, but only the particular means of implementing that goal described by the patentee and equivalents thereof. These “means-plus-function” claims permitted the patentee to use functional language to describe an element of her invention but did not permit her to own the function itself, however implemented.

Functional claiming is back. While experienced patent lawyers today generally avoid writing their patent claims in means-plus-function format, software patentees have increasingly been claiming to own the function of their program, not merely the particular way they achieved that goal. Both because of the nature of computer programming and

5. Giles S. Rich, The Extent of the Protection and Interpretation of Claims—American Perspectives, 21 INT’L REV. INDUS. PROP. & COPYRIGHT L. 497, 499 (1990) (“[T]he name of the game is the claim.”).
6. See infra Part II.
7. See infra notes 39–44 and accompanying text.
10. See infra notes 49–55 and accompanying text.
11. See infra notes 85–91.
because of the way the means-plus-function claim rules have been interpreted by the Federal Circuit, those patentees have been able to write those broad functional claims without being subject to the limitations of Section 112(f). They have effectively captured ownership not of what they built, but of anything that achieves the same goal, no matter how different it is. They claim to own the function itself.

It is broad functional claiming of software inventions that is arguably responsible for most of the well-recognized problems with software patents. Writing software can surely be an inventive act, and not all new programs or programming techniques are obvious to outside observers. So some software inventions surely qualify for patent protection. Even if there are too many software patents, the patent thicket and patent troll problems won’t go away if we simply reduce the number of software patents somewhat. And while the lack of clear boundaries is a very real problem, the most important problem a product-making software company faces today is not suits over claims with unclear boundaries but suits over claims that purport to cover any possible way of achieving a goal. The fact that there are lots of patents with broad claims purporting to cover those goals creates a patent thicket. And while the breadth of those claims should (and does) make them easier to invalidate, the legal deck is stacked against companies who seek to invalidate overbroad patent claims.

This is a problem primarily in software. We wouldn’t permit in any other area of technology the sorts of claims that appear in thousands of different software patents. Pharmaceutical inventors don’t claim “an arrangement of atoms that cures cancer,” asserting their patent against any chemical, whatever its form, that achieves that purpose. Indeed, the whole idea seems ludicrous. It is textbook patent law that “[a] claim covers and secures a process, a machine, a manufacture, a composition of

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12. John Allison, et al. show that the most-asserted software patents—those litigated in eight or more cases—lose in court roughly 90% of the time. See John R. Allison et al., Patent Quality and Settlement among Repeat Patent Litigants, 99 GEO. L.J. 677, 680–81 (2011) [hereinafter Allison et al., Patent Quality]. Because the authors focused on the most-litigated patents, however, and because virtually all the most-litigated software patents were enforced by patent trolls, they cannot reject the possibility that the low success rate was due to characteristics of the plaintiff rather than the fact that the patent was a software patent. Id. at 708–09. Indeed, follow-up work by Shawn Miller—who counts cases differently—finds that outside software, the most-litigated patents are actually more successful. Shawn P. Miller, What’s the Connection between Repeat Litigation and Patent Quality? A (Partial) Defense of the Most Litigated Patents, 16 STAN. TECH. L. REV. 313, 332 (2013), available at http://stlr.stanford.edu/pdf/mostlitigatedpatents.pdf.
matter, or a design, but never the function or result of either . . . ."

Pharmaceutical patent owners invent a drug, and it is the drug that they are entitled to patent. But in software, as we will see, claims of just that form are everywhere.

While there are some arguments in favor of broad functional claims in software, they are insufficient to justify the costs they impose. As it did seventy-five years ago, the law should rein in efforts to claim to own a goal itself rather than a particular means of achieving that goal. Doing so should not require legislative action; it is enough to interpret existing Section 112(f) in light of the realities of software and modern patent practice. And so, with one fell swoop—without changing the patent statute and without invalidating existing patents—we may be able to solve most of the software patent problem.

In Part I, I discuss the history of functional claiming and how it was cabined. In Part II, I describe the explosion of functional claims in software and how they have managed to skirt the limits imposed on functional claiming. In Part III, I argue that functional claiming in software is responsible for many of the ills that beset the software patent system. Finally, in Part IV, I argue that the problem could be solved simply by applying the rules of means-plus-function claims to software.

13. Ernest B. Lipscomb III, 6 LIPSCOMB’S WALKER ON PATENTS § 21:17, at 315–16 (3d ed. 1987) (citation omitted). Indeed, try to sneak functional language into a claim in some other area and the PTO will ignore it, assuming that it is of no effect in limiting the claim. See Minton v. Nat’l Ass’n of Sec. Dealers, Inc., 336 F.3d 1373 (Fed. Cir. 2003) (A “clause in a method claim is not given weight when it simply expresses the intended result of a process step positively recited.”); UNITED STATES PATENT AND TRADEMARK OFFICE, MANUAL OF PATENT EXAMINING PROCEDURE § 2111, available at http://www.uspto.gov/web/offices/pac/mpep/documents/2100_2111_04.htm. It is not clear whether this rule survives In re Jasinski, 508 F. App’x 950 (Fed. Cir. 2013) which held the contrary.

14. This is not to say there is no functional claiming in the life sciences. Some pharmaceutical patents do claim by function, for example in drug dissolution profile claims (which claim a drug dosage that dissolves by a certain percentage over a certain period of time). See, e.g., U.S. Patent No. 6,403,120 (filed Sept. 12, 2001); U.S. Patent No. 6,419,958 (filed June 19, 2001); SHASHANK UPADHYE, GENERIC PHARMACEUTICAL PATENT AND FDA LAW § 1:19 (2012 ed.). And some gene patents are claimed in functional terms, as having a particular sequence homology to a known gene sequence coupled with the same functional characteristics. But in both cases the functional language is coupled with structural limitations on the composition of matter claimed. If not, the claim is invalid. See, e.g., Amgen, Inc. v. Chugai Pharm. Co., 927 F.2d 1200 (Fed. Cir. 1991) (invalidating such a claim); see also Bayer Cropscience AG v. Dow Agrosciences LLC, No. 13-1002 (Fed. Cir. Sept. 3, 2013) (rejecting broad functional claim language in biotechnology case); Regents of the Univ. of Calif. v. Eli Lilly & Co., 119 F.3d 1559, 1568 (Fed. Cir. 1997) (rejecting claim “because it does not distinguish the claimed genus from others, except by function. It does not specifically define any of the genes that fall within its definition . . . . It is only a definition of a useful result rather than a definition of what achieves that result.”). That’s not true in software.
While doing so would narrow the scope of software patents, unfairly in a few cases, on balance the social benefits would be substantial. Indeed, ending functional claiming may be the only way out of the software patent morass in which we now find ourselves.

I. THE HISTORY OF FUNCTIONAL CLAIMING

Traditionally, a patent was not defined by its claims, but by what the patentee actually built. An inventor would describe her invention so that others could use it. If that invention had never been made before, she was entitled to patent it. Even in the early nineteenth century, when patentees voluntarily began writing “claims” that defined what they did and didn’t view as their invention, the claims were directed to what the patentee had actually built. In patent parlance, the patent system in the first half of the nineteenth century involved central, not peripheral claiming. Put another way, early patent claims served as sign posts, not as fence posts.

Under a central claiming system, if the defendant made the very same machine as the patentee, he was clearly an infringer. But what if the defendant’s machine differed somewhat from the plaintiff’s? In that case the courts had to decide whether the defendant’s product was sufficiently similar to the patentee’s that it should be held to infringe. Put another way, under central claiming nearly every patent lawsuit looked like what we would today call the doctrine of equivalents—a judgment call made by the courts as to how different two devices were. Courts developed standards for cabining those questions. They decreed that “pioneering inventions” were entitled to broader protection than mere improvements, for instance. And they inquired into the

16. Id. at 1767.
17. See generally, id. On the early history of claiming, see, for example, Michael Risch, America’s First Patents, 64 FLA. L. REV. 1279 (2012).
19. For discussion of the pioneer patents doctrine, see, for example, Miller v. Eagle Mfg. Co., 151 U.S. 186, 207 (1894) (“If the invention is broad or primary in its character, the range of equivalents will be correspondingly broad, under the liberal construction which the courts give to such inventions.”); Perkin-Elmer Corp. v. Westinghouse Elec. Corp., 822 F.2d 1528, 1532 (Fed. Cir. 1987) (“A pioneer invention is entitled to a broad range of equivalents.”); Michael J. Meurer & Craig Allen Nard, Invention, Refinement, and Patent Claim Scope: A New Perspective on the Doctrine of Equivalents, 93 GEO. L.J. 1947, 2004 (2005) (arguing that pioneer inventions are
interchangeability of the parts of the plaintiff’s and defendant’s inventions.\textsuperscript{20} But at base the infringement inquiry in a central claiming system was a gestalt, case-by-case judgment call.

Beginning in the middle of the nineteenth century, inventors sought greater clarity in the boundaries of their invention by attempting to define their invention at a higher level of abstraction. Rather than claiming the device they actually built or described, inventors sought to identify the inventive contribution and to claim any device that incorporated that inventive contribution, even if it was not identical to the patentee’s device.\textsuperscript{21} These patentees were using claim language not to signpost what they had done, but to try to define a conceptual area around which they could place legal fence posts. An inventor of a new chemical might, for instance, claim a group of related chemicals in order to avoid having to fight in court about whether the defendant’s slightly modified chemical infringed on the patentee’s. Or the inventor of Velcro might claim, not the particular application they first put Velcro to, but the use of hook-and-eye closures as fasteners regardless of what is being fastened. Today, peripheral claiming is universal; patentees write claims in an effort to define the outer boundaries of their invention.\textsuperscript{22}

Once inventors began trying to define the outer boundaries of their invention, some inventors began to define their contribution in terms of deserving of greater protections because of the inherent difficulty of anticipating how a uniquely new invention might be imitated); John R. Thomas, \textit{The Question Concerning Patent Law and Pioneer Inventions}, 10 HIGH TECH. L.J. 35, 37 (1995) (“Courts construe pioneer patent claims . . . to encompass a broader range of so-called ‘equivalents’ during an infringement determination.”). \textit{But see} Brian J. Love, \textit{Interring the Pioneer Invention Doctrine}, 90 N.C. L. REV. 379 (2012) (arguing that “truly pioneering inventions do not exist” because “virtually all ‘pioneer’ inventions were independently and contemporaneously invented by multiple groups working to solve the same known problem.”) The Court of Customs and Patent Appeals, the predecessor to the Federal Circuit, applied the pioneer patent doctrine. \textit{See Autogiro Co. v. United States}, 384 F.2d 391, 400–01 (Ct. Cl. 1967). And the Supreme Court continues to talk about patent scope under the doctrine of equivalents as a function of how pioneering the patent is. \textit{See Warner-Jenkinson Co. v. Hilton Davis Chem. Co.}, 520 U.S. 17, 27 n.4 (1997).


\textsuperscript{21} \textit{See Burk & Lemley, Fence Posts, supra} note 15, at 1784–85.

\textsuperscript{22} One might question whether it is really possible to define the universe of things that encompass the inventive concept ex ante. Jeff Lefstin has argued that the entire inquiry is impossible; by definition, patentees writing peripheral claims are trying to encompass (and therefore teach and describe) an infinite category of things, including things that have not yet been developed. Jeffrey A. Lefstin, \textit{The Formal Structure of Patent Law and the Limits of Enablement}, 23 BERKELEY TECH. L.J. 1141, 1167–74 (2008).
market substitution rather than technical substitution. The inventor of a hybrid gas-electric car engine, for instance, might want to define her invention as encompassing any hybrid engine, not simply a hybrid engine that works on the same technical principles as the one they designed. So she defined her claims not in technical terms, but in functional ones: “an engine that performs this function.” This was even easier with the rise of process claims, which were not explicitly tied to any particular machine. For the patentee, the desirability of such functional claiming is obvious: a claim that covers any machine that performs the same function as the patentee’s prevents any substitute technologies from competing with the patentee’s; anything that substitutes for the patentee’s invention is by definition within the scope of such a claim.

From a social perspective, however, such broad claims were more worrisome. Patent law isn’t necessarily designed to prevent all market competition. To the contrary, it is designed to promote the development of new technologies, many of which compete (albeit imperfectly) with existing patents. A broad functional claim is more likely to be invalid, either because it treads on the prior art or because the patentee hasn’t sufficiently enabled the broad functional claim they have written. Indeed, as early as 1840, Justice Joseph Story invalidated a functional patent claim.

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the Patent Office from struggling with them. Invalidating a patent is hard; patents are clothed with a strong presumption of validity. And many of those patents were indeed determined to be quite broad.

The Wright Brothers, for instance, invented only a particular improvement to flying machines, albeit a critical one: they came up with a way of warping a wing to control the direction of flight while turning a rear rudder to counterbalance the effect of bending the wing, maintaining the stability of the plane. The Wrights solved the stability problem by having a single cable warp the wing and turn the rudder at the same time. Their patent, however, was written using functional language, claiming “means for simultaneously moving the lateral portions [of a wing] into different angular relations” and “means whereby said rudder is caused to present to the wind that side thereof . . . having the smaller angle of incidence.” Glenn Curtiss improved the design of the wing by using ailerons, movable portions of the wing that had been developed by a consortium that included Alexander Graham Bell. Ailerons could be moved independently of the rudder by the pilot; the two were not connected, as they were in the Wright’s design. But the Wright Brothers nonetheless successfully asserted the patent against subsequent inventors such as Glenn Curtiss. Judge Learned Hand held that the ailerons under separate control were literally within the scope of the patent:

27. E.C. Reynolds, a patent examiner, wrote in 1915 that “[t]here are few, if any, classes of claims more difficult to deal with than” functional claims. E.C. Reynolds, Mechanical Processes and Functional Claims, in 1 Patent Office Papers No. 32, 1 (Charles W. Mortimer ed. 1917).


29. Among the early cases permitting functional claiming, see Morley Sewing Mach. Co. v. Lancaster, 129 U.S. 263, 283–84, 289–90 (1889). That view was then enunciated in PTO practice in Commissioner’s decisions such as Ex parte Halfpenny, 1895 Dec. Comm’r Pat. 91, 92; Ex parte Knudsen, 1895 Dec. Comm’r Pat. 29, 32; and Ex parte Pacholder, 1889 Dec. Comm’r Pat. 55, 61.


33. Lemley, supra note 31, at 726.

34. Wright Co. v. Herring-Curtiss Co., 211 F. 654, 655 (2d Cir. 1914); Wright Co. v. Paulhan, 177 F. 261, 264 (C.C.S.D.N.Y. 1910) (holding the Wrights’ patent to be pioneering and so entitled to broad scope). Using today’s language, one might treat this as a means-plus-function claim and the aileron as a proposed “equivalent” to the Wrights’
Literally considered, tiller ropes under the independent control of the operator are equally such a means . . . . [I]t is merely a matter of taste to attach the tiller ropes to the warping rope. The machine would be changed, but the combination would remain, because there would remain the means of causing the rudder to operate . . . .

A frustrated Curtiss was reported to have said that the Wright brothers believed their patent was so broad that anyone who jumped up and down and flapped their arms infringed it. The Wrights successfully enforced their patent to defeat all alternative aircraft, including many that surpassed the technical achievement of the Wrights. It was not until the government stepped in in 1917 and required the Wrights to license their patents that airplane innovation really took off.

By the 1940s, functional claiming of this sort had become widespread. But the lower courts were increasingly skeptical of such broad claims. The Supreme Court rejected the practice in 1946 in Halliburton Oil Well Cementing Co. v. Walker. In that case the patentee had drafted its claim entirely in functional terms, referring to “means for” performing various functions. The Court held that the patent claim was indefinite because it did not specify how the patent performed the function or limited the invention to the particular means the patentee wing-warping invention. But under current law, the aileron could not literally infringe under 35 U.S.C. § 112(f) because it did not exist when the Wrights’ patent issued. See supra note 9 and accompanying text.

35. Paulhan, 177 F. at 264.
38. So to speak. Lemley, supra note 31, at 711, 726.
39. In re Gardner, 32 App. D.C. 249, 250–51 (D.C. Cir. 1908) (concluding that “a device for automatically indicating . . . simultaneous pressures and heat characteristics” in a vapor register, was a mere claim for a function rather than a description of a particular device).
40. 329 U.S. 1 (1946). See also General Elec. Co. v. Wabash Appliance Corp., 304 U.S. 364, 368–74 (1938) (rejecting claim to lighting filament claimed in functional terms: “comparatively large grains of such size and contour as to prevent substantial sagging and offsetting”); Funk Bros. Seed Co. v. Kalo Inoculant Co., 333 U.S. 127, 133 (1948) (Frankfurter, J., concurring) (arguing that claims to groups of bacteria that are “not identified and are identifiable only by their compatibility” should be rejected because similar efforts to claim by function in other areas are impermissible).
actually invented. Substituting broad functional language at the very point of novelty, the Court said, did not sufficiently put the world on notice of what the patentee was removing from the world.

Patent lawyers understood Halliburton to end the practice of functional claiming, though some courts—notably including Judge Learned Hand—sought to rehabilitate the practice. Undeterred, the patent lawyers took their case to Congress. Six years later, when Congress passed the Patent Act of 1952, it acted to “modify or render obsolete” the Halliburton decision and permit functional claiming subject to some conditions. The new Act overruled Halliburton insofar as that decision had prevented functional claiming at the point of novelty. Patentees could once again use functional language such as

42. Id. at 12–13.
43. Id. See also General Elec. Co., 304 U.S. at 371.
44. See, e.g., ROBERT C. FABER, LANDIS ON MECHANICS OF PATENT CLAIM DRAFTING § 34 (3d ed. 1990).
45. See Philip A. Hunt Co. v. Mallinckrodt Chem. Works, 177 F.2d 583, 585 (2d Cir. 1949) (arguing that “there are generally many variants well-known to the art . . . . It is the office of the claims to cover these, and it is usually exceedingly difficult, and sometimes impossible, to do so except in language that is to some degree ‘functional’ . . .”). Judge Hand sought to avoid the reach of Halliburton by applying the doctrine of equivalents, an approach that later made it into the 1952 legislative compromise. Id.
46. The Chairman of Subcommittee No. 3, Hon. Joseph R. Bryson, Representative from South Carolina, discussed the provision of the bill in an address to the Philadelphia Patent Law Association on January 24, 1952, where he stated in pertinent part: “This provision in reality will give statutory sanction to combination claiming as it was understood prior to the Halliburton decision. All the elements of a combination now will be able to be claimed in terms of what they do as well as in terms of what they are.” In re Fuetterer, 319 F.2d 259, 264 n.11 (C.C.P.A. 1963) (quoting history). In addition, one of the authors of the Act of 1952, P. J. Federico, who was also Examiner-in-Chief of the Patent Office, wrote:

The last paragraph of section 112 relating to so-called functional claims is new. It provides that an element of a claim for a combination (and a combination may be not only a combination of mechanical elements, but also a combination of substances in a composition claim, or steps in a process claim) may be expressed as a means or step for performing a specified function, without the recital of structure, material or acts in support thereof. It is unquestionable that some measure of greater liberality in the use of functional expressions in combination claims is authorized than had been permitted by some court decisions, and that decisions such as that in Halliburton Oil Well Cementing Co. v. Walker, 67 S. Ct. 6, 329 U.S. 1, 91 L. Ed. 3 (1946), are modified or rendered obsolete, but the exact limits of the enlargement remain to be determined.

47. Federico, supra note 46, at 186.
“means for processing data” even if the data processing means was the novel part of the invention.48

The statute didn’t simply permit unfettered functional claiming, however. Instead, Section 112(f) provided:

An element in a claim for a combination may be expressed as a means or step for performing a specified function without the recital of structure, material, or acts in support thereof, and such claim shall be construed to cover the corresponding structure, material, or acts described in the specification and equivalents thereof.49

This “means-plus-function” claiming represents a significant departure from the normal rules of patent claim construction. Patent claim construction starts with the plain meaning of the claim language. While the description of the invention can be read to help understand what the claims mean, the fundamental rule of patent claim construction is that the claim terms are not to be narrowed by reference to what the patentee actually invented or described.50 A patentee can, for example, claim a group of chemicals without having described, much less tested, all or even very many of the chemicals in the group. Similarly, a patent claim to a “chair comprising a seat, legs, and a back” would cover a nearly infinite array of chairs, regardless of how many legs it has, whether it has wheels on the legs, and whether it is made of wood, metal, plastic, or upholstery.51 Further, if the patentee uses the magic word “comprising” (and virtually all do) the patent claim must include the listed elements but is not limited to those elements; adding additional elements (such as arms) will not avoid infringement.52

Against this backdrop, Section 112(f) actually represents a significant narrowing of claim scope. While the 1952 Act rejected Halliburton and permitted functional claiming, in fact the sort of functional claiming the statutory text allows is far different than the functional claiming that was the norm in 1940. A means-plus-function

48. See In re Swinehart, 439 F.2d 210, 212–13 (C.C.P.A. 1971) (“[T]here is nothing intrinsically wrong with defining something by what it does rather than what it is in drafting patent claims.”); see also In re Schreiber, 128 F.3d 1473 (Fed. Cir. 1997) (relying on the Swinehart holding).


51. See Lefstin, supra note 22, at 1169–70 (proposing this chair example).

52. Id.
claim element is not interpreted to cover every means of performing the
function. Instead, the courts apply a different rule of claim construction,
limiting the scope of these claims by reading in the particular
technologies described in the patent specification.\(^53\) To take an example,
suppose that the patent claim includes as an element a “means for
processing data.”\(^54\) Read literally, without reference to Section 112(f),
this language would encompass any possible means for processing data,
including any computer, but also a calculator, an abacus, pencil and
paper, and perhaps even the human brain. Section 112(f) permits the use
of such functional language but doesn’t permit it to cover any means of
performing the data-processing function. Instead, the claim would be
limited to the particular “means for processing data” actually described
in the patent specification (say, an iPad) “and equivalents thereof.”\(^55\)

This “means-plus-function” claiming is not limited to patent claims
covering machines or articles of manufacture. The statute speaks of
“structure, material, or acts in support” of the function,\(^56\) a clear
indication that the concept applies to process claims as well. And indeed,
the courts have applied the same basic rules to so-called
“step-plus-function” claims.\(^57\) Like machine claims defined in functional
terms, step-plus-function claims prevent process patentees from claiming
the function itself, limiting them to the particular algorithm or series of
steps disclosed in the specification to perform that function “and
equivalents thereof.”\(^58\)


54. Another limit on means-plus-function claiming is that it must occur in the
course of a combination of elements. “Single means” claims are invalid. \textit{See id.} at 714. If there is more than one element, however, each of the elements can itself be a
means-plus-function claim.

55. \textit{See, e.g.}, \textit{In re Donaldson Co.}, 16 F.3d 1189, 1193–94 (Fed. Cir. 1994) (en
banc).


57. In this paper, I will sometimes use the term “means-plus-function” to
encompass both true means-plus-function claims to machines and step-plus-function
claims to processes.

1583 (Fed. Cir. 1997). At the same time, courts have cautioned that not every step that
includes “an ‘ing’ verb” should be construed as a step-plus-function claim. \textit{Id.} at
1582–83. And one judge has gone further, asserting in a concurrence that
step-plus-function claims “require distinct analysis” from means-plus-function claims.
Seal-Flex, Inc. v. Athletic Track & Court Constr., 172 F.3d 836, 848 (Fed. Cir. 1999)
(Rader, J., concurring). But the differences Judge Rader identifies relate to identifying
step-plus-function claims, not to how they are treated once they are identified. There is a
surprising dearth of case law on step-plus-function claims. \textit{See Brad A. Schepers, Note,
Interpretation of Patent Process Claims in Light of the Narrowing Effect of 35 U.S.C.}
While the last phrase in the statute—“and equivalents thereof”—permits some broadening of both means-plus-function and step-plus-function claims, courts in the last fifteen years have not read “equivalents” broadly. The result is that means-plus-function claiming today is viewed as narrow and easy for potential infringers to evade. Patent lawyers tend to avoid means-plus-function claim language, except as an “extra” put in a separate claim to hedge risk. Litigators tend to dismiss those claims, reasoning that once the defendant is allowed to read limits in from the specification, there will always be a way to avoid infringement. In short, while the 1952 Act theoretically restored functional claiming, the option it offered was not really functional claiming at all and has not


59. See, e.g., WMG Gaming, Inc. v. Int’l Game Tech., 184 F.3d 1339, 1347 (Fed. Cir. 1999); At-Site Corp. v. VSI Int’l, Inc., 174 F.3d 1308, 1320–21 (Fed. Cir. 1999); Chiuminatta Concrete Concepts, Inc. v. Cardinal Indus., Inc., 145 F.3d 1303, 1310 (Fed. Cir. 1998).


61. Note, Everlasting Software, 125 HARV. L. REV. 1454, 1460 n.38 (2012) (“[P]atent attorneys often avoid means-plus-function claiming . . . .”). Dennis Crouch finds that the number of claims with “means for” language has declined from 24% in 2001 to only 7% today. Dennis Crouch, Means Plus Function Claiming, PATENTLY-O, (Jan. 14, 2013), http://www.patentlyo.com/patent/2013/01/means-plus-function-claiming.html. And that overstates their use, since most of these claims are in patents that also include other claims without that language. For a discussion of the specifics of means-plus-function claiming in software, see Sebastian Zimmeck, Use of Functional Claim Elements for Patenting Computer Programs, 12 J. HIGH TECH. L. 168 (2011).

been viewed as an attractive option for those seeking broad patent claims.

II. THE NEW FUNCTIONAL CLAIMING

While means-plus-function claiming under Section 112(f) is in disfavor among patentees, that doesn’t mean inventors have stopped seeking broad patent claims. One way to seek broad patent claims is to try to define a broad group of things. That works reasonably well in chemistry or biotechnology, where we have a standard language that allows us to define groups and determine whether a later-developed chemical is in the group. But in other areas, like mechanical inventions, a broad claim requires defining the invention at a higher level of abstraction—as hook-and-eye closures generally rather than the particular implementation of Velcro, or as hybrid gasoline-electric engines generally rather than the particular implementation of that concept in, say, Honda’s Integrated Motor Assist. While these abstract claims are broader—they encompass a genus of possible implementations—they still require an irreducible minimum structure, and that structure limits the claim. There may be a number of different hook-and-eye closures, but means for attaching that don’t include hooks and eyes don’t fall within the scope of a patent claim that requires hook-and-eye closures.

Computer software gives patentees the opportunity to take abstraction in patent claiming to an extreme. For the genius of computers is that structure and function can be almost completely separated. The hardware “structure” of a computer software invention is . . . a computer. Generally speaking it doesn’t much matter what type of computer a program runs on; all computers have standard elements. That fact has given patentees an opening to write “structural” claims in which the structure is not novel and does no work. A patentee who claims “means for calculating an alarm limit” is invoking the limits of Section 112(f), and the claim will accordingly be limited to the particular software algorithm or implementation the patentee described in the specification. But if the same patentee claims “a computer programmed to calculate an alarm limit,” courts today will read the term “computer” as sufficient structure and will understand the claims to cover any computer that can calculate an alarm limit, however the calculation is programmed.

63. See Note, supra note 61, at 1459–60.
64. One might argue that such a claim is really a process claim, not a system claim at all. The Federal Circuit drew that conclusion in Cybersource Corp. v. Retail
Modern software patent claims quite commonly take this form. Indeed, by my estimate there are tens, perhaps hundreds of thousands of such patents.\textsuperscript{65} Here are just a few examples from litigated software cases:

- “A method for generating a file note for an insurance claim, comprising the steps . . . executed \textit{in a data processing system}, of [a series of conceptual steps].”\textsuperscript{66}

- “A method for operating \textit{a computer system} to facilitate an exchange of identities between two anonymous parties, comprising the steps of [a number of process steps].”\textsuperscript{67}

- “\textit{A computer readable medium} containing program instructions for detecting fraud in a credit card transaction between a consumer and a merchant \textit{over the Internet}, wherein execution of the program instructions by \textit{one or more processors of a computer system} causes the one or more processors to carry out the steps of [a number of steps].”\textsuperscript{68}

- “\textit{A computer program product} for use in \textit{a system having at least one client workstation and one network server coupled to said network environment}, wherein said network environment is a distributed hypermedia environment, the computer program product comprising: \textit{a computer usable medium} having computer readable program code physically

\textit{Decisions, Inc.}, 654 F.3d 1366, 1376–77 (Fed. Cir. 2011). But since Section 112(f) applies to process as well as system claims, the characterization should not matter for our purposes.

65. Colleen Chien and Aashish Karkhanis estimate based on a study of litigated patents that 100% of troll software patents and 50% of non-troll software patents use functional claiming. Of those patents, 40% had only functional abstractions in the specification, while the rest had at least some code or structural definition. Colleen V. Chien & Aashish R. Karkhanis, \textit{Software Patents and Functional Claiming} 40 (Santa Clara Univ. Sch. of Law, Legal Studies Research Papers Series, Working Paper No. 06-13, 2013), \url{available at http://papers.ssrn.com/sol3/papers.cfm?abstract_id=2215867}.


embodied therein, said computer program product further comprising [software steps].”

• “A computer-readable storage medium storing program code for causing a server that serves as a gateway to a client to perform the steps of: [processing program instructions].”

• “A computer aided method of managing a credit application, the method comprising the steps of: receiving credit application data from a remote application entry and display device; selectively forwarding the credit application data to remote funding source terminal devices; [other steps without hardware omitted].”

• “A method for distribution of products over the Internet via a facilitator, said method comprising the steps of [many steps that do not require any hardware].”

• “A method using a computer network and a database accessible through the computer network, comprising the steps of [various steps, some employing the terms “computer network” and “database”].”

• “[C]omputer readable program code configured to cause a computer to [perform a series of display steps].”

• “In a data communication system wherein messages comprising data code words are to be transmitted from a data transmitter to one or more of a plurality of data

receivers, a method of transmission of such messages comprising the steps of [data processing steps].”75

• “A method for use in a computer having a display comprising the steps of [employing various software tools].”76

• “[S]oftware executing in the central processor to configure the processor so as to [perform certain functions].”77

Nor is this a problem only for old patents currently in litigation. Patents issuing today have the same sorts of problems.78


78. Here are three examples selected from ten patents I reviewed that issued in January 2013:

• “[A] computer programmed to receive input data from the job-site positioning system and the feature locating system, the computer evaluating the input data and a relationship between the job-site positioning system and the feature locating system to determine the location of the topographic feature at the job-site.” U.S. Patent No. 8,363,210 B2 col.6 ll.44–49 (filed Oct. 26, 2007) (issued Jan. 29, 2013).

• “A method of creating a light effect, said effect providing perceived moving images to the human eye, said method comprising:
  i. concurrently exposing a variety of colored designs to at least two different colors of light emitting diode lights;
  ii. controlling said light emitting diode lights to provide a desired light effect selected from the group consisting of
     i. movement, and,
     ii. complete change of image colors in the designs.”

• “[S]aid programmable integrated circuit being programmable to accept said data as input and generate an output signal to said LED driver circuit corresponding to said data.” U.S. Patent No. 8,344,639 B1 col.7 ll.47–50 (filed Jan. 31, 2010) (issued Jan 1, 2013).
My point in highlighting these examples is not to suggest that all these claims are unduly broad, though some have been held invalid and some others probably will be or should have been. Some of these claims contain process steps sufficiently detailed that the resulting claims are quite narrow. Rather, the point is that the claims are effectively unlimited as a matter of structure. The function they perform may be simple or complex, broad or narrow, but in the modern world the patent claims listed above effectively cover any device that performs that function in any way. Even if it were theoretically possible to implement a computer program in some device other than “a computer having a display,” as a practical matter, any use of the steps specified in that patent is going to occur in a computer, and any modern computer is going to have a display. As a practical matter, claims with a trivial structural element that everyone must include are claims to function, not structure.

The absence of a real hardware limitation wouldn’t be a problem if the patentee’s claims were limited to a particular software implementation of the invention. Arguably, we shouldn’t care what hardware substrate a software invention runs on. In fact, however, those claims are rarely limited to a particular software algorithm. The process steps implemented in the generally claimed computer are also claimed in broad functional terms. That is, the patentee claims the end it accomplishes, not the means of getting there. The presence of a nominal hardware limitation serves to obscure the fact that the real structure doing the work—the computer program—is absent.

Indeed, software patent claims often go further. Rather than claiming any implementation of a particular idea in a computer, these “capability claims” assert ownership of any device that is capable of implementing that idea, whether or not the device actually does so. There are numerous examples of claims reciting phrases such as “programmable selection means for . . . ”79 “. . . capable of engaging,”80 “adapted to . . . ” “for . . . -ing,” “operable to . . . ” and the like. While any of a variety of language constructs may be recited by patentees to denote capability literally present, a recent sample of patent claims issued indicates that even the most overt form (“capable of”) appears in the claims of nearly twelve thousand patents issued in the first nine months of 2011.81 When compared to patents issued a decade earlier,

numbers and percentages are essentially unchanged.\textsuperscript{82} Overwhelmingly, these capability claims are software or computer technology patents. And while the Federal Circuit has read these claims to require the technology to be programmed into the system, as opposed to covering computers that would have to be reprogrammed to perform the identified function,\textsuperscript{83} the combination of a structural element that is essentially not limiting and a function that doesn’t even have to be enabled can lead to patents that are broad indeed.\textsuperscript{84}

Software patents, then, have brought back functional claiming as it existed before 1952. The computer hardware elements impose no real limitation on an invention that must, of necessity, be implemented in a computer, particularly since one of the features of computer technology is that the particular hardware chosen usually doesn’t constrain what software can be run. Thus, as a practical matter the only real limits on claims of this sort are the steps the software must perform.

Those software steps are quite often defined in functional terms. The software claim elements generally do not specify particular coding approaches or modules that must be used, much less the code that implements those modules.\textsuperscript{85} Indeed, courts have not required significant

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\textsuperscript{82} Typhoon Touch Techs., Inc. v. Dell, Inc., 659 F.3d 1376, 1382 (Fed. Cir. 2011).

\textsuperscript{83} Fantas Sports Props. v. Sportsline.com, Inc., 287 F.3d 1108, 1118 (Fed. Cir. 2002).

\textsuperscript{84} If read that broadly, they are probably also invalid, since any processor is presumably “capable of” being programmed to perform the steps in question.

\textsuperscript{85} Robin Feldman argues that functional claiming in software results in part from early judicial doubts about the patenting of computer algorithms themselves:

The message was clear, however, that if an innovation was ever going to survive a court challenge, it had to avoid being labeled an algorithm or looking too much like math. The result was an attempt to describe the process of what was happening in simple English terms by moving the description of the process to an even more abstract plane. If successful, the approach would have the advantage of allowing the inventor to tie up an even larger swath of territory, given that broad, abstract language had the potential to cover many
disclosure of code or program structure even in the specification. Instead, the software elements tend to be drafted in terms of the function

different ways of accomplishing the same result. For example, an algorithm designed to operate on digital images may be claimed by the simple language of what it is intended to do, thus covering a far wider territory than mathematically describing the algorithm itself.

ROBIN FELDMAN, RETHINKING PATENT LAW 109 (2012). Feldman continues:

Most troubling, the incentive to describe what is happening in linguistic rather than mathematical terms could also provide a tremendously wide footprint for each patent. For example, consider the applicant who would now simply use the claims language “applying a statistical model” rather than providing the notation of the actual statistical model or formula that is used. The general term “statistical model” will have very broad coverage if it is not strictly defined.

Id. at 111–12.

86. For instance, the Federal Circuit has held that software patentees need not disclose source or object code, flow charts, or detailed descriptions of the patented program. Rather, the court has found high-level functional descriptions sufficient to satisfy both the enablement and best mode doctrines. See Fonar Corp. v. General Elec. Co., 107 F.3d 1543, 1549 (Fed. Cir. 1997); In re Hayes Microcomputer Prods., Inc. Patent Litig., 982 F.2d 1527, 1533–34 (Fed. Cir. 1992); Northern Telecom, Inc. v. Datapoint Corp., 908 F.2d 931, 943 (Fed. Cir. 1990). See also Lawrence D. Graham & Richard O. Zerbe, Jr., Economically Efficient Treatment of Computer Software: Reverse Engineering, Protection, and Disclosure, 22 RUTGERS COMPUTER & TECH. L.J. 61, 96–97 (1996); Greg R. Vetter, Patent Law’s Unpredictability Doctrine and the Software Arts, 76 Mo. L. REV. 763 (2011) (criticizing this low standard); Anthony J. Mahajan, Note, Intellectual Property, Contracts, and Reverse Engineering After ProCD: A Proposed Compromise for Computer Software, 67 FORDHAM L. REV. 3297, 3317 (1998). For example, in Northern Telecom, the court noted expert testimony that various programs could be used to implement the invention, and that it would be “relatively straightforward [in light of the specification] for a skilled computer programmer to design a program to carry out the claimed invention.” Northern Telecom, 908 F.2d at 941–42. The court continued:

The computer language is not a conjuration of some black art, it is simply a highly structured language . . . . [T]he conversion of a complete thought (as expressed in English and mathematics, i.e. the known input, the desired output, the mathematical expressions needed and the methods of using those expressions) into a language a machine understands is necessarily a mere clerical function to a skilled programmer.

Id. at 942 (quoting ex rel. Sherwood, 613 F.2d 809, 817 n.6 (C.C.P.A. 1980). And in Fonar Corporation v. General Electric Company, the court explained:

As a general rule, where software constitutes part of a best mode of carrying out an invention, description of such a best mode is satisfied by a disclosure of the functions of the software. This is because, normally, writing code for such software is within the skill of the art, not requiring undue experimentation, once its functions have been disclosed. It is well established that what is within the skill of the art need not be disclosed to satisfy the best mode requirement as long as that mode is described. Stating the functions of the best mode software satisfies that description test. We have so held
they perform, claiming things like “program code for causing a server that serves as a gateway to a client to perform the steps of” a, b, and c. Any code that causes the computer to perform those steps infringes the patent claim. It is the function, not the particular tool the patentee developed to perform the function, that is the subject of the patent.

Nonetheless, these functional software claims have not been subject to the normal constraints Section 112(f) imposes on means-plus-function claims. While the Federal Circuit has of late been quite vigilant in limiting software patentees who write claims in means-plus-function format to the particular algorithms that implement those claims, it has previously and we so hold today. Thus, flow charts or source code listings are not a requirement for adequately disclosing the functions of software.

Indeed, in a few cases the Federal Circuit has gone so far as to hold that patentees can satisfy the written description and best mode requirements for inventions implemented in software even though they do not use the terms “computer” or “software” anywhere in the specification! See Robotic Vision Sys., Inc. v. View Eng’g, Inc., 112 F.3d 1163 (Fed. Cir. 1997) (best mode); In re Dossel, 115 F.3d 942 (Fed. Cir. 1997) (written description).

By contrast, in White Consol. Indus., Inc. v. Vega Servo-Control, Inc., 713 F.2d 788 (Fed. Cir. 1983), the Federal Circuit had invalidated a patent for a machine tool control system which was run by a computer program. Part of the invention was a programming language translator designed to convert an input program into machine language, which the system could then execute. The patent specification identified an example of a translator program, the so-called SPLIT program, which was a trade secret of the plaintiff. Id. at 789. The court held that the program translator was an integral part of the invention, and that mere identification of it was not sufficient to discharge the applicant’s duty under Section 112. Id. at 790. The court seemed concerned that maintaining the translator program as a trade secret would allow White to extend the patent beyond the seventeen year term then specified in the patent code. Id. at 791.

While White suggests that it is not sufficient merely to identify the program or its functions, more recent Federal Circuit authority is overwhelmingly to the contrary. See, e.g., In re Dossel, 115 F.3d at 946–47 (“While the written description does not disclose exactly what mathematical algorithm will be used to compute the end result, it does state that ‘known algorithms’ can be used to solve standard equations which are known in the art.” This was deemed sufficient to describe the invention). For discussion of this issue in more detail, see Dan L. Burk & Mark A. Lemley, Is Patent Law Technology-Specific?, 17 BERKELEY TECH. L.J. 1155 (2002).


88. Function Media, LLC v. Google Inc., 708 F.3d 1310, 1318 (Fed. Cir. 2013); ePlus, Inc. v. Lawson Software, Inc., 700 F.3d 509, 518–19 (Fed. Cir. 2012); Noah Sys., Inc. v. Intuit Inc., 675 F.3d 1302, 1312–13 (Fed. Cir. 2012); Ergo Licensing, LLC v. CareFusion 303, Inc., 673 F.3d 1361, 1362, 1365 (Fed. Cir. 2012); Typhoon Touch Techs., Inc. v. Dell, Inc., 659 F.3d 1376, 1384–86 (Fed. Cir. 2011) (means-plus-function software claims required disclosure of corresponding structure performing that function in the specification, but that structure did not need to be described in the form of software code); In re Aoyama, 656 F.3d 1293, 1294, 1297–98 (Fed. Cir. 2011) (means-plus-function software patent claim invalid as indefinite for failure to disclose the
not treated any of the claims discussed above as means-plus-function claims at all. The presence of structure in the form of “a computer” or “a processor” or even “the Internet” has led the Federal Circuit to give these claims control over the claimed function however implemented.\(^{89}\) As a corresponding algorithm performing that function); **Aristocrat Techs. Austl. PTY Ltd. v. Int’l Game Tech.**, 521 F.3d 1328, 1337–38 (Fed. Cir. 2008); **WMS Gaming, Inc. v. Int’l Game Tech.**, 184 F.3d 1339, 1349 (Fed. Cir. 1999) (“[T]he disclosed structure is not the general purpose computer, but rather the special purpose computer programmed to perform the disclosed algorithm.”). Cf. **HTC Corp. v. IPCom GmbH & Co., KG**, 667 F.3d 1270, 1272–73 (Fed. Cir. 2012) (where a means-plus-function software claim would have been invalid as indefinite for failure to disclose the algorithm that performed the functions of the software, but defendant waived the issue).


In addition, the Federal Circuit’s current approach to written description under Section 112(a) also seems inconsistent with allowing functional claiming. There, the court has demanded that inventions be described in structural terms. See **Ariad Pharms., Inc. v. Eli Lilly & Co.**, 598 F.3d 1336, 1352 (Fed. Cir. 2010) (en banc); **Regents of the Univ. of Calif. v. Eli Lilly & Co.**, 119 F.3d 1559 (Fed. Cir. 1997) (“An adequate written description of a DNA . . . requires a precise definition, such as by structure, formula, chemical name, or physical properties”) (internal quotation omitted). And while many have thought that rule applied only to biotechnology, **Ariad** denies any such limitation. **Id.** So it would seem that the court would be inclined to hold a software patent that only described function, not structure, invalid under the written description doctrine.

89. See, e.g., **Inventio AG v. ThyssenKrupp Elevator AMS. Corp.**, 649 F.3d 1350, 1359–60 (Fed. Cir. 2011) (where “computing unit” connoted sufficiently definite structure that it did not invoke Section 112(f)); **LG Elecs., Inc. v. Bizcom Elecs., Inc.**, 453 F.3d 1364, 1372–73 (Fed. Cir. 2006), rev’d on other grounds sub nom. **Quanta Computer, Inc. v. LG Elecs., Inc.**, 553 U.S. 617 (2008) (holding a “claimed ‘control unit’ that comprised a ‘CPU’ and a ‘portioned memory system’ recited sufficiently definite structure to perform the recited ‘controlling the communication unit’ function”); but see **Brown v. Baylor Healthcare Sys.**, 381 F. App’x. 981, 983–84 (Fed. Cir. 2010) (finding that even if a “computing unit” is read to mean a computer, simply disclosing “a general processor without more” is not enough “to perform the claimed function” and avoid the application of Section 112(f)). The origins of this approach seem to be in the 1990s, when the Federal Circuit decided **In re Alappat**, 33 F.3d 1526 (Fed. Cir. 1994) (en banc). That court held:

\[\text{Alappat admits that claim 15 would read on a general purpose computer programmed to carry out the claimed invention, but argues that this alone also does not justify holding claim 15 unpatentable as directed to nonstatutory subject matter. We agree. We have held that such programming creates a new machine, because a general purpose computer in effect}\]
result, software patents have circumvented the limits the 1952 Act places on functional claiming. The result has been a plethora of software patents claimed not on the basis of the technology the patentee actually developed, but on the basis of the function that technology performs. Those claims aren’t limited to or commensurate with what the patentee invented, and they are accordingly the ones that patent plaintiffs tend to assert against defendants whose systems bear little resemblance to what the patentee actually invented.90 And as Christina Bohannan and Herbert Hovenkamp note, under this functional claiming rubric the software patents with the least actual technical content end up with the broadest claims: “Its monopoly breadth is a function of its lack of technical specification.”91

III. FUNCTIONAL CLAIMS AND THE TROUBLE WITH SOFTWARE PATENTS

A. The Problem with Software Patents

Software patents are widely acknowledged as creating a large number of problems for the patent system. Part of the problem is that there are so many software patents out there. Estimates vary widely, in part because it’s hard to know what a software patent is, but there are certainly hundreds of thousands of software patents in force.92 Because computer products tend to involve complex, multicomponent technology, any given product is potentially subject to a large number of patents. A few examples: 3G wireless technology was subject to more than 7,000 claimed “essential” patents as of 2004; the number is doubtless much higher now.93 WiFi is subject to hundreds and probably thousands of

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93. Id. at 2025–26. Information on patents essential to 3G wireless technology is collected at http://www.3gpp2.org/, though that includes only patents disclosed to that
claimed essential patents. And the problem is even worse than these numbers suggest, since both 3G wireless technology and WiFi are not themselves products but merely components that must be integrated into a final product. Some industry experts have estimated that 250,000 patents go into a modern smartphone. Even nominally open-source technologies may turn out to be subject to hundreds or thousands of patents. The result is what Carl Shapiro has called a “patent thicket”—a complex of overlapping patent rights that simply involves too many rights to cut through.


Id. (discussing patents that threaten the open-source Android operating system). Microsoft, Nokia, Apple, and others have all filed suit against makers of Android phones, part of a crazy tangle of litigation. The full panoply of lawsuits is depicted here:

Id. (discussing patents that threaten the open-source Android operating system). Microsoft, Nokia, Apple, and others have all filed suit against makers of Android phones, part of a crazy tangle of litigation. The full panoply of lawsuits is depicted here:

A related problem is the uncertainty associated with the meaning and scope of a software patent. Unlike chemistry and biotechnology, where we have a clear scientific language for delineating what a patent claim does and doesn’t cover, there is no standard language for software patents. Accordingly, no one can really know what a software patent covers until the court has construed the language of the patent claims. And because the Federal Circuit reverses as many as 40 percent of claim constructions, the parties really can’t know what a software patent covers until the Federal Circuit has addressed the issue. Compounding this problem, software patents in the 1980s and 1990s had to be disguised as something else in order to be patentable subject matter, which means that many early software patent claims were written to obfuscate what was in fact inventive about the technology. Even worse, patentees can often benefit from ambiguous patent claims by twisting the language of the patent claim to cover something the inventor never in fact had in mind at the time. Indeed, because computer technology changes so quickly, and it takes four years to get a patent out of the PTO on average, software patents are almost always asserted against technology that is several product generations removed from the patentee’s invention, compounding the problem of trying to understand


100. See, e.g., Julie E. Cohen & Mark A. Lemley, Patent Scope and Innovation in the Software Industry, 89 CALIF. L. REV. 1, 3–5, 7–9 (2001) (discussing this history). Julie Cohen and I refer to the cases permitting software patents only if they pretended to be something else as establishing “the doctrine of the magic words.” Id. at 9.

101. Burk & Lemley, Fence Posts, supra note 15, at 1762 (“In case after case, patentees claim to have invented electronic commerce, or multimedia, or video on demand, or voice-over-Internet, or call centers, or any of a hundred other successful technologies.”).
the scope of software patents. The uncertainty problem is so bad that no one can agree on what a software patent even is.\(^{102}\)

It is not just that the scope and definition of software patents are uncertain. Patents are probabilistic rights—what Carl Shapiro calls rights to *try* to exclude.\(^{103}\) Many asserted software patents are invalid. Empirical evidence suggests that nearly half of all asserted patents are invalid;\(^{104}\) there is some reason to believe software patents may be more likely than most to be invalid.\(^{105}\) That means that even if a product-producing company could actually identify all of the thousands of patents that might ultimately be held to read on that product, they would be wasting their money in many cases if they tried to pay a license fee for each of those patents.

Among product-producing companies, the number and uncertainty of patents has created a patent “arms race” in which companies jockey to obtain more and more patents not in order to enforce those patents, but to protect themselves against the risk that competitors will enforce *their* patents.\(^{106}\) The cost of this arms race can be staggering; in the last few

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105. See Allison et al., *Patent Quality*, supra note 12, at 707–09; Bessen & Hunt, *Empirical Look*, supra note 102, at 3–6; but cf. Allison & Mann, supra note 102, at 315–17, 333–34 (noting that the objective characteristics of software patents suggest that they are of high private value). High private value does not necessarily translate into validity; Allison et al. found that the most-litigated patents were extremely valuable even though most turned out to be invalid. Allison et al., *Patent Quality*, supra note 12, at 680.

years companies in the smartphone industry have spent $15–20 billion buying patents to use in defending themselves against each other, and probably $1 billion just paying their lawyers. And small companies must play the game too; by 2002 the overwhelming majority of software startups found it necessary to obtain patents even before going public—which, given the four-year delay in the PTO, means that they must have started filing patent applications early indeed.

Spending billions of dollars to buy your own patents is not enough to protect an innovative software company from software patents. Patent “trolls”—those who don’t practice their patented technology but sue others who do—are legion in the software industry. Software and Internet patents are nearly ten times as likely to be enforced in court as other types of patents. Empirical evidence suggests that the most-litigated patents (a group responsible for more than 10 percent of all patent assertions) are overwhelmingly software patents,


107. Google bought Motorola Mobility for $12.5 billion. Google to Acquire Motorola Mobility: Combination Will Supercharge Android, Enhance Competition, and Offer Wonderful User Experiences (Aug. 15, 2011), http://investor.google.com/releases/2011/0815.html. A consortium of technology companies purchased Nortel’s patent portfolio for $4.5 billion. Press Release, Research in Motion (RIM), RIM Participates in Winning Bid for Nortel’s Patent Portfolio (July 1, 2011), press.blackberry.com/press/2011/pressrelease-5098.html. Microsoft bought some patents from AOL, and an exclusive license for other patents, in a deal worth over $1 billion. Press Release, AOL Inc., AOL and Microsoft Announce $1.056 Billion Patent Deal (Apr. 9, 2012), corp.aol.com/2012/04/09/aol-and-microsoft-announce-1-056-billion-patent-deal/. That is $18 billion, and does not include a number of smaller transactions under $500 million. Even if we credit $6 billion of the Motorola purchase to its hardware market, that’s still $12 billion just for reported smartphone patent purchases; there are surely more that are confidential. In addition, my estimate based on conversations with people close to the cases is that the parties in the ongoing smartphone litigation have already spent at least $1 billion in legal fees, and the cases are far from over.

108. Rosemarie H. Ziedonis, On the Apparent Failure of Patents: A Response to Bessen and Meurer, 22 Acad. Mgmt. Persp., 21, 26 fig.2. (2008). Ziedonis sees this as evidence that startups benefited from software patents, but it seems more likely evidence that they were caught up in the patent arms race. And Colleen Chien has shown that most patent troll suits are brought against small, not large, companies. Colleen V. Chien, Startups and Patent Trolls, 16 Stan. Tech. L. Rev. (forthcoming 2013) (manuscript at 1), available at http://papers.ssrn.com/sol3/papers.cfm?abstract_id=2146251 [hereinafter Chien, Startups].


overwhelmingly filed by patent trolls, and overwhelmingly unsuccessful in court.\textsuperscript{111} Only about 10 percent of software patents in the most-asserted group actually prevail when the case goes to judgment.\textsuperscript{112} Nonetheless, patent trolls are big business, representing more than half of all patent lawsuits in 2012 and an even higher percentage in the software industry.\textsuperscript{113} They are mutating in form, with companies developing into “patent aggregators” that collect tens of thousands of patents and demand royalties to license the portfolio, suing those who don’t pay.\textsuperscript{114} And they have more recently been joined by “patent privateers”—product-producing companies who spin off patents or ally with trolls to target a competitor with lawsuits.\textsuperscript{115} The result? According to one

\textsuperscript{111.} See Allison et al., \textit{Extreme Value or Trolls on Top? The Characteristics of the Most-Litigated Patents}, 158 U. PA. L. REV. 1 (2009) [hereinafter Allison et al., \textit{Extreme Value}].

\textsuperscript{112.} Id. at 686–89 (“[T]he most-litigated—and putatively most valuable—patents win in court only 10.7% of the time.”); see also Allison et al., \textit{Internet, supra} note 110, at 4 (stating win rate of Internet patents was extremely low).

\textsuperscript{113.} Cf. Allison et al., \textit{Internet, supra} note 110, at 4 (finding small entities were much more likely than large entities to enforce Internet patents). Credible estimates of the extent of patent troll litigation are hard to come by. Colleen Chien found several years ago that trolls filed 19% of all patent suits and targeted 36% of all defendants. Chien, \textit{Of Trolls, supra} note 106, at 1604. But that number surely understates the role of trolls in the software industry because trolls are most prevalent in high-tech industries (and virtually unheard of in industries like pharmaceuticals). See Allison et al., \textit{Extreme Value, supra} note 111, at 3 (noting that trolls own most of the most-litigated patents); Allison et al., \textit{Patent Quality, supra} note 12, at 700–02 (finding that the most-litigated cases name substantially more defendants); James C. Pistorino & Susan J. Crane, \textit{2011 Trends in Patent Case Filings: Eastern District of Texas Continues to Lead until American Invents Act Is Signed}, 83 PAT., TRADEMARK, & COPYRIGHT J. (BNA) 710 (2012) (suits filed in the Eastern District of Texas named many more defendants per case than suits elsewhere).

More recently, Lex Machina has found that 40% of the suits filed in 2011 were by “patent assertion entities”—companies primarily in the business of bringing patent suits. \textit{Lex Machina}, http://www.lexmachina.com (last visited Sept. 8, 2013) (on file with author). Colleen Chien has found a dramatic increase in the number of patent troll suits, to 61% of all cases \textit{See Colleen V. Chien, Presentation: Patent Assertion Entities, 23} (Dec. 10, 2012), available at \textit{http://papers.ssrn.com/sol3/papers.cfm?abstract_id=2187314}. Trolls are also behind the claims against 50% of the defendants in the International Trade Commission (ITC), even though the ITC nominally has a requirement that there be a domestic industry protected by the patent. \textit{See Colleen V. Chien & Mark A. Lemley, Patent Holdup, the ITC, and the Public Interest, 98 CORNELL L. REV. 1, 17} (2012). Most recently, Chien and Karkhanis found that 82% of software industry suits are brought by trolls, compared with 30% of non-software suits. Chien & Karkhanis, \textit{supra} note 65, at 7.


estimate, trolls cost the economy $500 billion over the last twenty years, mostly in the information technology industry. Other reports suggest that patent trolls inhibit innovation at the firms they sue.

The combination of a thicket of hundreds of thousands of patents, the prevalence of patent trolls and their kin, the invalidity of many of those patents, and uncertainty as to what the patents actually cover means that companies in the software industry largely ignore patents unless and until they are threatened with suit. But if a software product is successful, its maker can expect to be hit with dozens of suits and hundreds of threat letters from patent owners who come out of the woodwork and seek a royalty from that product. Until recently, each of those patentees could credibly threaten to shut down the defendant’s product altogether, even if the patent covered only a small fraction of the product. Even after the Supreme Court’s decision in eBay, Incorporated v. MercExchange LLC reduced the risk of injunction-related holdup, eBay didn’t eliminate the injunction-based holdup problem, however, even for suits by patent trolls. Trolls increasingly have turned to the ITC, an administrative agency that has the authority to exclude infringing products from entering the United States. And the ITC is not subject to eBay Inc.’s limits on injunctive relief. For discussion of the increasing use of the ITC by trolls, and what might be done about it, see


118. For evidence and discussion, see Mark A. Lemley, Ignoring Patents, 2008 MICH. ST. L. REV. 19, 21–22. See also Rebecca S. Eisenberg, Patent Costs and Unlicensed Use of Patented Inventions, 78 U. CHI. L. REV. 53, 54 (2011) (arguing that ignoring patents gives some freedom to technology companies to operate, but that they would be unwise to rely too heavily on forbearance by patent owners).

119. To take just a few examples, Lex Machina data shows that as of May 1, 2012, Apple had been named in 298 patent lawsuits over the last dozen years, Microsoft in 269 patent lawsuits, Google in 151, Yahoo! in 91, Oracle in 58, Facebook in 56, SAP in 38, Yelp in 9, and Twitter in 8. LEX MACHINA, http://www.lexmachina.com (last visited Sept. 8, 2013) (on file with author). While some of these companies, notably Apple and Oracle, are plaintiffs in some suits, the overwhelming majority of these cases involve the named companies as patent infringement defendants, and the majority are filed by patent trolls. Lemley et al. show in forthcoming work that filing an IPO attracts an average of eight patent lawsuits. Mark A. Lemley, Ziv Shafir, & Durgesh Saraph, “Because That’s Where the Money Is”: IPOs and Patent Suits (vaporware 2013) (unpublished manuscript) (on file with author).


121. Id. at 394. eBay didn’t eliminate the injunction-based holdup problem, however, even for suits by patent trolls. Trolls increasingly have turned to the ITC, an administrative agency that has the authority to exclude infringing products from entering the United States. And the ITC is not subject to eBay Inc.’s limits on injunctive relief. For discussion of the increasing use of the ITC by trolls, and what might be done about it, see
the fact that patentees have been able to seek large damage awards disproportionate to the value of the patented technology has created a “royalty stacking” problem.122

Software patents, then, have created a large number of problems for the industry, particularly for the most innovative and productive companies.123 At the same time, software patents are arguably less necessary to spur innovation than are patents in other industries, such as pharmaceuticals or biotechnology. Software innovation is less costly than innovation in the life sciences.124 Copyright also protects software and prevents copying by others.125 Network effects may allow innovators to capture significant returns even absent IP protection.126 And the existence of a vibrant open source community suggests that innovation can flourish in software absent patent protection.127 If Michael Abramowicz and John Duffy are correct that we should only grant


122. Lemley & Shapiro, supra note 92, at 1993–94.
123. See Chien, Startups, supra note 108, at 1 (noting that trolls mostly target small companies).
patents that encourage innovation we wouldn’t have gotten otherwise.\textsuperscript{128} Software seems a poor candidate for patent protection.

The result has been that economic evidence suggests software patents impose significant costs on society. Jim Bessen and Mike Meurer estimate the social cost of patent trolls at an aggregate of $500 billion.\textsuperscript{129} Elsewhere, the same authors find that patents in the information technology industry have a net negative effect on market value of companies in the industry.\textsuperscript{130} While I have suggested elsewhere that trolls are a symptom of the problem, not the problem itself,\textsuperscript{131} they are clearly evidence of a software patent system that has real problems.

### B. Proposals to Reform Software Patents

In response to these problems, commentators have proposed several solutions to the problem of software patents.

#### 1. Abolishing Software Patents

A number of commentators have called for the abolition of software patents.\textsuperscript{132} Dan Burk and I have argued elsewhere that such a remedy is

\begin{footnotesize}

\textsuperscript{129} Bessen et al., *supra* note 116, at 20, 32 tbl.3 (finding that little of this money is a transfer to patent trolls; most is a pure welfare loss).


\end{footnotesize}
overbroad; there are in fact real inventions in the software space that
deserve patent protection.133 And the line-drawing problems mentioned
above mean that any effort to define a class of software exempt from
patenting is doomed to be enmeshed in endless self-serving disputes over
whether a particular invention is or isn’t software.134 Indeed, it may take
us back to the bad old days of software patents that pretended to be
something else. In any event, with hundreds of thousands of software
patents issued over the past twenty-five years, it seems impractical to
think Congress will simply ban software patents (though recent case law

L. REV. 959, 1014–15 (1986); Mark A. Lemley et al., Life after Bilski, 63 STAN. L. REV.
1315, 1326–27 (2011) [hereinafter Lemley et al., Life after Bilski]; Robert P. Merges,
Software and Patent Scope: A Report from the Middle Innings, 85 TEX. L. REV. 1627,
1656–57 (2007); Michael Risch, Everything Is Patentable, 75 TENN. L. REV. 591, 622
(2008).

In Bilski v. Kappos, 130 S. Ct. 3218 (2010), four Justices would have drawn a
similar line banning the patenting of business methods. Id. at 3232 (Stevens, J.,
concurring). See also Peter S. Menell, Forty Years of Wandering in the Wilderness and
No Closer to the Promised Land: Bilski’s Superficial Textualism and the Missed
Opportunity to Return Patent Law to Its Technology Mooring, 63 STAN. L. REV. 1289,
1312–13 (2011); John R. Thomas, The Patenting of the Liberal Professions, 40 B.C. L.

133. BURK & LEMLEY, PATENT CRISIS, supra note 124, at 157–58. See also
ADAM B. JAFFE & JOSH LERNER, INNOVATION AND ITS DISCONTENTS: HOW OUR BROKEN
PATENT SYSTEM IS ENDANGERING INNOVATION AND PROGRESS, AND WHAT TO DO ABOUT

134. BURK & LEMLEY, PATENT CRISIS, supra note 124, at 157–58; John F. Duffy,
Rules and Standards on the Forefront of Patentability, 51 WM. & MARY L. REV. 609, 614
Others have identified the particular difficulties courts and commentators have had in
defining software patents. See, e.g., Reinier B. Bakels, Are Software Patents Something
Special?, in BIOTECHNOLOGY AND SOFTWARE PATENT LAW: A COMPARATIVE REVIEW OF
NEW DEVELOPMENTS 131, 131–34 (Emanuela Arezzo & Gustavo Ghidini eds. 2011). To
consider just one example of the line-drawing problem, take the Toyota Prius. Its hybrid
gasoline-electric engine works because the car has a sophisticated controller that decides
when to draw power from the gasoline engine and when from the battery. That controller
is a piece of software. Is the hybrid car engine a “software patent”? But see John M.
Golden, Patentable Subject Matter and Institutional Choice, 89 TEX. L. REV. 1041, 1111
(2011) (arguing for vesting significant power to limit patentable subject matter with the
PTO).

John Allison and Starling Hunter have argued that the line-drawing problems are so
great that trying to eliminate software patents would “prove largely futile and possibly
even counterproductive—futile because skilled patent attorneys can often draft
applications so as to opt out of a predefined category, and counterproductive because of
the increased transaction costs associated with tortuous drafting.” John R. Allison &
Starling D. Hunter, On the Feasibility of Improving Patent Quality One Technology at a
Time: The Case of Business Methods, 21 BERKELEY TECH. L.J. 729, 736 (2006); John R.
on patentable subject matter may have a similar effect; more on that below). 135

2. WEEDING OUT BAD PATENTS

Others have suggested that we can solve the problem by weeding out bad software patents, often by beefing up examination at the PTO, but sometimes by changing the legal standards so that courts are more likely to find a software patent obvious. 136 There is no question that there are bad software patents out there, and invalidating them is a social good. 137 But as I have argued elsewhere, it is not clear that we want to

135. See infra notes 230–32 and accompanying text.


For arguments that litigants have insufficient incentive to challenge bad patents because invalidation of a patent benefits their competitors as well as themselves, see Joseph Farrell & Robert P. Merges, Incentives to Challenge and Defend Patents: Why
spend the money it would take to weed out every bad patent at the PTO because most of those patents have no ill effects.\textsuperscript{138}

More important, while we could likely do better at weeding out bad patents in court, doing so would likely come at a cost, both in terms of legal fees and court time and in increasing the risk of wrongly invalidating legitimate patents.\textsuperscript{139} In any event, weeding out bad patents in court would alleviate only some of the problems with software patents. While we wouldn’t need to worry about erroneous injunctions or damage awards, companies would still face thousands of patents of uncertain validity and the need to pay millions of dollars in legal fees to invalidate each asserted patent.\textsuperscript{140} And the software patents arms race has developed to such an extent that weeding out 50 percent, or even 90 percent, of software patents might still leave a significant thicket of broad patents with which innovators must contend. Smartphone companies, for instance, would likely take little solace in being told that they need only clear rights for 25,000 essential patents, not 250,000.

Finally, it is worth emphasizing that there are real technical inventions in software, just as in any other innovative area of technology. It is true that software patents today are invalidated more often than other types of patents, but that is a consequence of the remarkable breadth we have given those patent claims by allowing functional claiming. Many of those patents have at their heart real technical inventions.\textsuperscript{141} Even if the law should treat almost all broad functional claims as obvious, that doesn’t mean those inventors don’t deserve a narrower patent commensurate with what they actually achieved.


\textsuperscript{139} For an argument that most efforts to improve patent quality are likely to be ineffective or even counterproductive, see R. Polk Wagner, \textit{Understanding Patent-Quality Mechanisms}, 157 U. Pa. L. Rev. 2135, 2163–65 (2009).

\textsuperscript{140} AIPLA, \textit{REPORT OF THE ECONOMIC SURVEY} 2013, at 34 (reporting that a high-stakes patent case costs a median of $3 million per side in legal fees if it settles after discovery and $5.5 million if the case goes to trial).

\textsuperscript{141} See Jeanne C. Fromer, \textit{The Layers of Obviousness in Patent Law}, 22 Harv. J.L. & Tech. 75, 96 (2008) (noting that implementing an idea in software is complex even once the idea is known) [hereinafter Fromer, \textit{Layers}].
3. DEFINING THE SCOPE OF SOFTWARE PATENTS

Still others, including Bessen and Meurer, have suggested that the problem is the vagueness in the boundaries of software patents.\textsuperscript{142} They argue that if we were clearer in indicating what software patents actually covered, people would be able to tell in advance which patents they needed to license.\textsuperscript{143} As Bessen and Meurer put it, “if you can’t tell the boundaries, then it ain’t property.”\textsuperscript{144} They argue for a combination of limits on late claiming through patent “continuations” and a more robust effort to invalidate patents for “indefiniteness.”\textsuperscript{145}

Bessen and Meurer are surely correct that patents suffer from notice and boundary problems and that software patents suffer more than most.\textsuperscript{146} They are also right to say that software patents are fundamentally unlike real property because the boundary disputes are so prevalent.\textsuperscript{147} But it is unrealistic to think that we can somehow give software patents clear boundaries and make IP “like” real property. The problems are too fundamental.\textsuperscript{148} They include:

- the process of peripheral claiming—trying to define a group of things (both known and as yet unknown) in words;\textsuperscript{149}

\begin{itemize}
  \item \textsuperscript{142} Bessen & Meurer, supra note 130, at 201–03.
  \item \textsuperscript{143} See id. at 8–11.
  \item \textsuperscript{144} Id. at 46. See also Peter S. Menell & Michael J. Meurer, Notice Failure and Notice Externalities, J. LEGAL ANALYSIS (forthcoming 2013), available at http://papers.ssrn.com/sol3/papers.cfm?abstract_id=1973171.
  \item \textsuperscript{146} See Love, supra note 132. Shawn Miller finds that the Federal Circuit is much more likely to reverse claim construction decisions involving software than other areas of technology, suggesting that the understanding of software claim boundaries is much less certain than in other fields. Shawn P. Miller, Do ‘Fuzzy’ Software Patent Boundaries Explain High Claim Construction Reversal Rates? 9 (Feb. 7, 2013) (working paper 2013), available at http://ssrn.com/abstract=2139146.
  \item \textsuperscript{147} For an explanation of why patents are not “property” in any meaningful sense, see Mark A. Lemley, Property, Intellectual Property, and Free Riding, 83 TEX. L. REV. 1031 (2005) [hereinafter Lemley, Free Riding].
  \item \textsuperscript{149} Festo Corp. v. Shoketsu Kinzoku Kogyo Kabushiki Co., 535 U.S. 722, 731 (2002) (“This conversion of machine to words allows for unintended idea gaps which cannot be satisfactorily filled. Often the invention is novel and words do not exist to describe it. The dictionary does not always keep abreast of the inventor. It cannot. Things are not made for the sake of words, but words for things.”) (quoting Autogiro Co. of Am.
the process of claim construction, in which lawyers take words that have been substituted for technological concepts and replace them with other, theoretically clearer words;  

the four-year average delay in issuing a patent; imagine being unable to know for several years whether you were building on land you owned or not;  

the practice of continuation applications, which permit applicants to add to or change the scope of their claims at any time during the twenty-year patent term; and  

the sheer number of patent rights covering software. Real property lawyers tend to deal with boundary disputes between two or three parties. In an extreme case, someone who wants to acquire a large parcel of land may have to deal with dozens of different landholders. They don’t have to deal with 250,000 patents owned by perhaps a thousand different entities;  

Bessen and Meurer offer a number of useful suggestions to deal at the margins with some of the uncertainties of software patents. But at

v. United States, 384 F.2d 391, 397 (Ct. Cl. 1967)). For discussion of the inherent indeterminacy of this process, see Burk & Lemley, Fence Posts, supra note 15, at 1748–61; Lefstin, supra note 22, at 1204–10.  


152. Lemley & Moore, supra note 145, at 66–69.  

153. Indeed, Christina Mulligan and Timothy Lee estimate that there are “around twenty-four billion new [software] patent-firm pairs each year that could produce accidental infringement,” and that to hire a lawyer to spend even ten minutes reviewing each patent for infringement would require two million lawyers working full time on clearing software patent rights. Christina Mulligan & Timothy B. Lee, Scaling the Patent System, 68 N.Y.U. ANN. SURV. AM. L. 289, 304–05 (2012).  

154. For a more systematic approach to improving notice, while recognizing that some uncertainty is inevitable, see generally Harry Surden, Efficient Uncertainty in Patent Interpretation, 68 WASH. & LEE L. REV. 1737 (2011).
the end of the day, the problem is that there are simply too many patents owned by too many people that claim to be essential to practicing modern computer technology. If there are too many patent rights that are too broad, making their boundaries clearer will only show us the magnitude of the problem we face; it won’t solve that problem for us.

4. AN INDEPENDENT INVENTION DEFENSE

Another possibility is to change the rule that independent invention is not a defense to patent infringement. Unlike copyright and trade secret law, patent rights are enforceable against anyone who makes a product incorporating the patented invention, whether or not they got the idea from the patentee. A number of scholars have proposed changing this rule. Eliminating cases filed against independent inventors would have a major effect on the patent system because evidence suggests that independent inventors represent roughly 90 percent of those sued for patent infringement today. And it would have a particular effect on patent trolls because they do not make products that can be copied in the marketplace and rarely engage in actual transfer of technology to product-producing companies. But an independent invention defense works best if the patents in question are technical so that it is easy for a court to tell whether the accused infringer had a research trail that led to her developing the same idea independently. It would be much harder to tell whether functional claims are copied. For example, suppose Apple sues Samsung for implementing “swipe-to-unlock” functionality on its smartphones. If the patent claim covers a particular algorithm, it should be straightforward to find out whether Samsung actually implemented that algorithm and, if so, what the process of developing it


158. For an argument that patentees should have to practice their products to be entitled to enforce them see, for example, Christopher A. Cotropia, The Folly of Early Filing in Patent Law, 61 Hastings L.J. 65 (2009); see also Ted Sichelman, Commercializing Patents, 62 Stan. L. Rev. 341 (2010).

looked like. But if the patent claim covers the concept itself, figuring out whether someone at Samsung had the same basic idea or instead learned it by observing Apple’s phone will be much harder. So whether or not an independent invention defense is a good idea in general, it is hard to implement in a world of functional software claims.

IV. FUNCTIONAL CLAIMING AND THE SOFTWARE PATENT THICKET

None of the ideas I discussed in the last Part are likely to solve the problems we face with software patents. Some of the ideas are unrealistic, some come with unintended consequences, and all of them ignore a key element of the problem: the fact that we allow patentees to claim functions, not implementations. It is broad functional claiming that leads to assertions that every part of a complex technology product is patented, often by many different people at the same time. It is broad functional claiming that puts stars in the eyes of patent plaintiffs, who can demand huge royalties on the theory that there simply is no other way to implement the technology they have patented. And it is broad functional claiming that makes most of the resulting patents invalid, since even if ten programmers developed ten different algorithms to solve a problem, only one of them could be the first to solve the problem at all.

In this Part, I explain how a simple application of existing legal doctrine can end broad functional claiming of software. I also address objections and complications to treating functional software claims like other types of functional patent claims.

A. Taking Section 112(f) Seriously

Fortunately, there is no need to rewrite the patent law or retroactively invalidate tens of thousands of software patents in order to address the problem of functional claiming. All we need to do is take seriously the law already on the books.

While we refer to functional claiming under Section 112(f) as “means-plus-function” claiming, after a common language format (“means for doing x”) that has been held to invoke that section, what the statute actually says is instructive:

160. See Vermont, Independent Invention, supra note 156 (arguing for the adoption of an independent invention defense to patent infringement, and suggesting that courts are a good forum for resolving such disputes).

An element in a claim for a combination may be expressed as a means or step for performing a specified function without the recital of structure, material, or acts in support thereof, and such claim shall be construed to cover the corresponding structure, material, or acts described in the specification and equivalents thereof.\textsuperscript{162}

The question in applying Section 112(f), then, is not whether the language is written in the form “means for doing x.” It is whether a particular claim element is expressed “as a means or step for performing a specified function without the recital of structure, material, or acts in support thereof.” If so, the second phrase of Section 112(f) applies, and the claim is to be construed by reference to the specification.

The Federal Circuit has said that use of the term “means” creates a presumption that a claim element is a means-plus-function element to which Section 112(f) applies, and the absence of that term creates the opposite presumption.\textsuperscript{163} But the presumption can be rebutted either by evidence that the element in question isn’t functional\textsuperscript{164} or that the claim element contains a sufficiently “definite structure” to avoid invoking the statute.\textsuperscript{165} At least in theory, then, deciding whether to turn to the specification to limit an allegedly means-plus-function claim element requires some inquiry into the claim language and whether it would be understood by scientists in the field to recite known structure.\textsuperscript{166} If it does, the structure itself is a limitation, and there is no need to turn to the patent specification to find that limitation.\textsuperscript{167}

In practice, however, the software cases draw a pretty formalistic line between claims that use the “means for doing x” language and those that don’t.\textsuperscript{168} On the one hand, when software patents are actually written

\textsuperscript{163} See, e.g., York Prods., Inc. v. Central Tractor Farm & Family Ctr., 99 F.3d 1568, 1574 (Fed. Cir. 1996).
\textsuperscript{164} See, e.g., Rodime PLC v. Seagate Tech., Inc., 174 F.3d 1294, 1302 (Fed. Cir. 1999) (“[A] claim element that uses the word ‘means’ but recites no function corresponding to the means does not invoke” Section 112(f)).
\textsuperscript{165} Cole v. Kimberly-Clark Corp., 102 F.3d 524, 531 (Fed. Cir. 1996).
\textsuperscript{166} Watts v. XL Sys., 232 F.3d 877, 880–81 (Fed. Cir. 2000).
\textsuperscript{167} That inquiry can be difficult. Compare Cole, 102 F.3d at 531 (concluding that “perforation means for tearing” was not a means-plus-function limitation because perforations were the structure for accomplishing the tearing function), with Unidynamics Corp. v. Automatic Prods. Int’l, 157 F.3d 1311 (Fed. Cir. 1998) (concluding that “spring means tending to keep the door closed” was a means-plus-function limitation because the term “spring” was part of the function, not itself a definite structure).
\textsuperscript{168} For criticism that the Federal Circuit takes an excessively formalist view in its jurisprudence, preferring bright lines to more flexible standards, see, for example, Burk & Lemley, Patent Crisis, supra note 124, ch. 7; Timothy R. Holbrook, The
using “means for doing x” language, the Federal Circuit has been quite strict about requiring evidence of real computer programming in the specification. Software patents that use means-plus-function language but do not detail actual algorithms implementing those functional steps are invalid for indefiniteness. And courts are willing to ignore linguistic games and focus on what is really at issue, treating an invention that occurs primarily in software as requiring disclosure of software algorithms, not just computer hardware. Dealertrack Incorporated v. Huber is instructive:

A general purpose computer can perform the claimed function of “executing a computer program which implements and controls credit application processing and routing” only if the program it executes is capable of performing those functions. That the true functional requirements of the limitation are nested within the generic function of executing a program does not change this fact; though the computer itself may execute a computer program, it may not execute that computer program without the algorithms.

This is exactly right. But take exactly the same functional claim language, and replace individual “means for doing x” steps with a generic reference to a general-purpose computer “programmed to” achieve those same steps, as in the claims detailed in Part II, and the Federal Circuit no longer treats the claim as a means-plus-function claim and accordingly puts no limit on the functional nature of the claim. Indeed, parties no longer even think about whether there is structure in those claims. In short, current cases treat “a computer” (or equivalents like “a processor connected to a memory”) as a structural definition of the software invention, except where the patentee happened to make the mistake of using the word “means” to refer to that computer.

This distinction ignores the realities of modern computer technology. Software patents by definition require implementation in a computer. Indeed, the Federal Circuit has recognized in other contexts that a computer is implicit in a software patent even if it appears nowhere in the claims. Adding a term that is both necessary for any possible implementation of the function and so general as to impose no limit on the scope of the claim does not fit with the purpose of Section 112(f). The goal of Section 112(f) was to limit functional claiming by tying it to particular structure disclosed in the specification. If patentees can simply add “structure” in the form of inherently necessary technology, the purpose of that section is lost. It is as though a patentee had added the phrase “man-made” to a patent claiming “means for flying” and pointed to that as a structural limitation sufficient to take his invention outside the scope of functional claiming.

The “structure, material or acts” that must support a claim in functional language must be more than mere window-dressing. The intent of this statute was to allow functional claiming only when it was limited to particular implementations of that function, not when it encompassed all feasible ways of achieving the goal.

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173. See supra notes 92–95 and accompanying text.

174. Id.


176 See supra Part I (discussing the enactment of Section 112(f)); cf. Regents of the Univ. of Calif. v. Eli Lilly & Co., 119 F.3d 1559, 1568 (Fed. Cir. 1997) (rejecting patent claim because “[i]t is only a definition of a useful result rather than a definition of what achieves that result.”); Ariad Pharms. Inc. v. Eli Lilly & Co., 598 F.3d 1336, 1353 (Fed. Cir. 2010) (en banc) (“Such claims merely recite a description of the problem to be solved while claiming all solutions to it . . . .”). For a broader suggestion to apply Section 112(f) to all patent claims, see Patrick G. Burns, A Simpler Approach to Claim Construction, 77 PAT., TRADEMARK, & COPYRIGHT J. (BNA) 717 (2009).
Fortunately, the solution to the problem is correspondingly simple: we must take seriously the dictate of Section 112(f).\textsuperscript{177} If we limit patent claims that purport to cover functions to the actual structure, material, or acts the patentee built or described, the result will be that software patents will cover, not every possible way of implementing a goal, but the way the patentee actually implemented the goal “and equivalents thereof.” And in computer software, the “structure” or “acts” that perform the function are not simply “a computer” or “a client-server system” but “a computer programmed in a particular way.” That is, the structure of a software patent must involve software, not just the hardware substrate on which all software runs. Specifically, as recent Federal Circuit indefiniteness cases have shown, patentees will have to disclose the algorithms they use to achieve particular ends, and the patent will be limited to those algorithms and equivalents thereof.\textsuperscript{178} This will leave room for later entrants to design around the patent and develop different algorithms to achieve the same result.\textsuperscript{179}

We don’t need to change the statute to achieve this result. We don’t even need to overrule existing cases. We just need to take seriously law that is on the books but doesn’t seem to get applied in practice. The Federal Circuit or the Supreme Court could, with one fell swoop, do

\begin{itemize}
\item \textsuperscript{177} The Board of Patent Appeals and Interferences took a step in this direction in \textit{Ex Parte Rodriguez}, No. 2008-693 (B.P.A.I. Oct. 1, 2009). There, the Board defined as means-plus-function claim elements the phrases: “system configuration generator configured to generate,” “system builder configured to build,” and “simulation verification environment configured to verify.” \textit{Id.} at 20. The Board found that these terms had no common structural meaning and so they were properly understood as means-plus-function elements. These claim elements referred to computer technology, though they didn’t use any terms that expressly connoted computer hardware. \textit{Id.} at 23. It remains to be seen whether the Board or the Federal Circuit will apply this principle to other recitations of generic computer technology.
\item \textsuperscript{178} \textit{See supra} note 169 and accompanying text.
\item \textsuperscript{179} \textit{Warner-Jenkinson Co. v. Hilton Davis Chem. Co.}, 520 U.S. 17, 36 (1997) (contrasting “the intentional copyist making minor changes to lower the risk of legal action” with “the incremental innovator designing around the claims, yet seeking to capture as much as is permissible of the patented advance”); \textit{see also Slimfold Mfg. Co. v. Kinkead Indus.}, 932 F.2d 1453, 1457 (Fed. Cir. 1991) (“Designing around patents is, in fact, one of the ways in which the patent system works to the advantage of the public in promoting progress in the useful arts, its constitutional purpose.”); \textit{State Indus. v. A.O. Smith Corp.}, 751 F.2d 1226, 1236 (Fed. Cir. 1985) (“One of the benefits of a patent system is its so-called ‘negative incentive’ to ‘design around’ a competitor’s products, even when they are patented, thus bringing a steady flow of innovations to the marketplace.”); Matthew J. Conigliaro et al., \textit{Foreseeability in Patent Law}, 16 \textit{BERKELEY TECH. L.J.} 1045, 1048 (2001); Craig Allen Nard, \textit{A Theory of Claim Interpretation}, 14 \textit{HARV. J.L. & TECH.} 1, 40–41 (2000) (“The practice of designing-around extant patents creates viable substitutes and advances, resulting in competition among patented technologies. The public clearly benefits from such activity.”).
\end{itemize}
away with most of the problem of over-claiming in software patents—and with it, most of the problems with software patents. All it needs to do is to take the statute at face value and limit functional claims to the particular way the patentee implemented that function. In the software world, the way an inventor implements a function is not with “a computer” or “a processor” but with a particular computer program. The patent claim should accordingly be limited to that particular computer program and ones that work in the same way to achieve the same result.180

The fact that we don’t need to change the statute to achieve this result has an important benefit. While changes to statutes generally operate prospectively, new court interpretations of existing statutes are normally retroactive.181 The idea is that the law hasn’t changed; we simply understand it better. Retroactivity is key to solving the software patent thicket; it wouldn’t do much good to say that patents issued four years from now will be narrower if we are stuck with hundreds of thousands of overbroad patents in force for the next two decades.182 If the courts refused to act, Congress might be able to prompt action with a modest change to Section 112(f), perhaps by adding a sentence that reads, “If the function of an element is performed by software, recital of the medium on which software is stored or performed, such as computer hardware, is not sufficient to avoid application of this subsection.” But I emphasize that this is a problem courts have created, and that courts should be the ones who solve it. And any Congressional action should make clear that Congress does not intend to change the law, but rather to

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180. See Burk & Lemley, Patent Crisis, supra note 124, chs. 6, 11 (arguing that software patents should be narrow to allow for cumulative innovation); Randall M. Whitmeyer, Comment, A Plea for Due Processes: Defining the Proper Scope of Patent Protection for Computer Software, 85 NW. U. L. REV. 1103, 1106 (1991) (“[I]n the computer software context only narrow algorithms, as the term is understood by computer scientists, should be patentable.”).


182. Some have argued that any effort to narrow patent rights is a taking under the Fifth Amendment. See, e.g., J. Nicholas Bunch, Takings, Judicial Takings, and Patent Law, 83 TEX. L. REV. 1747, 1762 (2005). Even if that were true, were the law changed to eliminate patent rights, it surely is not true of a court decision that actually applies a statute that has been on the books for sixty years.
push courts to apply existing law as written so that the change should apply retroactively.

B. Objections

In this Section, I consider two sets of objections, one rooted in asking whether such a change will really accomplish very much, and the other asking whether it will unfairly disadvantage inventors of software patents.

1. WILL IT WORK?

Some might question whether taking Section 112(f) seriously as a solution to the problem of software patents will limit software patents sufficiently. There are two components to this worry. First, courts might treat software claims implemented in general-purpose computers as means-plus-function claims but still not limit those claims to an algorithm or other detailed invention structure. The Federal Circuit record on this point is mixed. For software claims the court recognizes as invoking Section 112(f), most decisions have required that the patent specification disclose an algorithm for performing the specified function. But on occasion the Federal Circuit has been more lenient to patentees, permitting them to satisfy the “particular and definite structure” with fairly general language rather than a specific implementation. That is particularly true when hardware is at stake. Indeed, in one recent case the court went out of its way to find that the phrase “system memory means” was a means-plus-function claim element because it lacked a “specific and definite structure,” only to find that the structure disclosed in the patent that corresponded to this claim was . . . wait for it . . . “a system memory.” An interpretation of

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184. *See Typhoon Touch Techs., Inc. v. Dell, Inc.*, 659 F.3d 1376, 1385–86 (Fed. Cir. 2011) (finding that an algorithm necessary to serve as structure of a means-plus-function software claim element need not be detailed or written in the form of computer code); *In re Katz Interactive Call Processing Patent Litig.*, 639 F.3d 1303, 1316 (Fed. Cir. 2011).

Section 112(f) that does nothing more than replace the broad functional language of the claim with identical broad functional language from the specification renders that statute worthless.186

Fortunately, the majority of decisions from the Federal Circuit have not taken such a feckless approach. While the court does not necessarily require the disclosure of actual computer code to support the functional steps of a software claim,187 it has tended to limit those claims to particular actual implementations of the idea, not to generic recitations of the functions the program performs.188 And the court has gone out of its way to reject efforts by patentees to support functional claim language with specification language that just describes the function in more detail.189

The majority’s narrower approach is consistent with the Supreme Court’s approach to the question in Halliburton. Contrast the breadth of treating “system memory” as the relevant structure with the holding in Halliburton. The Court there wanted evidence of how the device that performed the function was actually constructed and how it connected with the rest of the invention:

Walker, in some of his claims, for example, claims 2 and 3, does describe the tuned acoustical pipe as an integral part of his invention, showing its structure, its working arrangement in the alleged new combination, and the manner of its connection with the other parts. But no one of the claims on which this judgment rests has even suggested the physical structure of the acoustical resonator. No one of these claims describes the physical relation of the Walker addition to the old Lehr and Wyatt machine. No one of these claims describes the manner in

1366–69 (Fed. Cir. 2012). But see Ergo Licensing, 673 F.3d at 1363–64 (“The recitation of ‘control device’ provides no more structure than the term ‘control means’ itself, rather it merely replaces the word ‘means’ with the generic term ‘device.’”).

186. To be clear, a “system memory” may have a sufficiently clear meaning—and be sufficiently peripheral to the claim—that there is no real value to limiting the patentee to particular types of memories. But it is important not to apply a similar generic approach to the novel algorithmic steps of the patent. See generally Mark A. Lemley, Point of Novelty, 105 NW. U. L. REV. 1253 (2011) [hereinafter Lemley, Novelty].

187. Typhoon Touch, 659 F.3d at 1385–86.

188. See supra notes 183–85 and accompanying text (collecting cases).

189. ePlus, Inc. v. Lawson Software, Inc., 700 F.3d 509, 518–20 (Fed. Cir. 2012). See also Signtech USA, Ltd. v. Vutek, Inc., 174 F.3d 1352, 1356 (Fed. Cir. 1999) (“Although patentees are not necessarily limited to their preferred embodiment, . . . interpretation of a means-plus-function element requires this court to consult the structure disclosed in the specification, which often, as in this case, describes little more than the preferred embodiment.” (citations omitted).
which the Walker addition will operate together with the old Lehr and Wyatt machine so as to make the ‘new’ unitary apparatus perform its designed function. Thus the claims failed adequately to depict the structure, mode, and operation of the parts in combination.\footnote{Halliburton Oil Well Cementing Co v. Walker, 329 U.S. 1, 8 (1946). In the 1952 Act, Congress did not expressly overrule \textit{Halliburton}, but rather said it was superseded by the new rules in Section 112(f). See Warner-Jenkinson Co. v. Hilton Davis Chem. Co., 520 U.S. 17, 27–28 (1997).}

For Section 112(f) to serve as a real limit on functional claiming of software, courts must resist the temptation to permit broad generic recitations of structure in a means-plus-function claim, at least at the point of novelty, and return instead to the animating idea behind the statutory limitation on functional claiming.

The second worry stems from the “and equivalents thereof” language of Section 112(f). Because means-plus-function claim elements are not limited strictly to the structure disclosed in the specification but can encompass equivalent structures, patentees will have an incentive to argue that all forms of computer implementation of an idea are “equivalent” and so are covered within the literal bounds of the patent claim. Obviously they are equivalent in function; the functions must be identical for literal infringement under Section 112(f). So the question is whether patentees can persuade courts to equate different algorithmic approaches to solving the problem. If patentees can recapture all possible means of performing the function in this way, they will be able to avoid any limitation imposed by the structure and effectively own a functional claim.

I am less concerned that equivalents will allow such recapture for two reasons. First, there is an important difference between equivalents under the doctrine of equivalents and equivalents under Section 112(f). Section 112(f) equivalents do not apply to later-developed structures, but only to equivalents known at the time the patent issued.\footnote{See, e.g., Al-Site Corp. v. VSI Int’l, Inc., 174 F.3d 1308 (Fed. Cir. 1999) (‘‘An equivalent structure or act under § 112 cannot embrace technology developed after the issuance of the patent because the literal meaning of a claim is fixed upon its issuance.’’) (emphasis added); Chiuminatta Concrete Concepts, Inc. v. Cardinal Indus., Inc., 145 F.3d 1303, 1310 (Fed. Cir. 1998). For a discussion of this timing question, see Mark A. Lemley, \textit{The Changing Meaning of Patent Claim Terms}, 104 MICH. L. REV. 101, 107–08 (2005) [hereinafter Lemley, \textit{Changing Meaning}]. By contrast, the doctrine of equivalents can encompass equivalent \textit{functions} as opposed to structures. See WMS Gaming, Inc. v. Int’l Game Tech., 184 F.3d 1339, 1353 (Fed. Cir. 1999).} Because software changes so quickly, most litigated software patents today are
asserted against technologies that did not exist at the time of patenting. This is especially true of troll patents, which tend to be asserted in the last few years of patent life. Once those patents are understood to invoke Section 112(f), their literal scope will be limited to the technology the patentee actually designed and equivalents known at the time the patent issued.

It is true that Section 112(f) equivalence is treated as literal infringement, raising the possibility that there could be an “equivalent to the equivalent” under the traditional “doctrine of equivalents.” But courts have read the doctrine of equivalents narrowly in the last fifteen years, to such an extent that the ordinary doctrine of equivalents has diminished to near the vanishing point. While in part that results from judicial limits on the doctrine of equivalents that do not apply as readily to Section 112(f) equivalents, some important limits, such as the rule against expanding the patent to cover the prior art, will apply to means-plus-function claims as well as to the normal doctrine of

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192. See Cohen & Lemley, supra note 100, at 1762.


194. That won’t solve the problem entirely, because some patentees will use the ability to file an unlimited number of continuation applications to delay issuance of a patent until years after invention. See, e.g., Lemley & Moore, supra note 145, at 79–80. And for purposes of Section 112(f) it is the day the patent issues, not the day it is filed, that is relevant for determining the range of equivalents. See Lemley, Changing Meaning, supra note 191, at 103. An effort by the PTO to put some limits on the scope of continuations was challenged in court and ultimately withdrawn in 2009. Tafas v. Kappos, 586 F.3d 1369, 1371 (Fed. Cir. 2009) (en banc).

195. No, really, that’s the rule. Ain’t patent law grand?


equivalents. In any event, the Federal Circuit is not inclined to read equivalents claims broadly because doing so undermines whatever notice function claims serve and makes it harder to resolve legal questions without a jury trial. It has avoided applying other doctrines that give similar flexibility to the doctrine of equivalents, such as the reverse doctrine of equivalents and the pioneer patents rule. As a result,

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200. The reverse doctrine of equivalents constitutes an optional component of literal claim analysis, relieving the accused infringer of liability if the accused device, despite falling within the literal scope of the claims, is so far changed in principle that it performs a different function in a different way than the equivalent structure in the patent. The classic statement of reverse equivalents comes from *Boyden Power-Brake Co. v. Westinghouse*, 170 U.S. 537, 568 (1898). The doctrine is rarely applied, and the Federal Circuit in *Tate Access Floors, Inc. v. Interface Architectural Res., Inc.*, 279 F.3d 1357, 1368 (Fed. Cir. 2002), suggested that the doctrine had no continued meaning after the passage of the 1952 Patent Act. The court also (misleadingly) suggested the Federal Circuit had never applied the doctrine. Cf. *Scripps Clinic & Research Found. v. Genentech, Inc.*, 927 F.2d 1565, 1581 (Fed. Cir. 1991) (applying the reverse doctrine of equivalents). The Federal Circuit has since backed off from this crabbed and ahistorical reading. See *Amgen Inc. v. Hoechst Marion Roussel*, 314 F.3d 1313, 1351 (Fed. Cir. 2003).

201. The pioneer patent rule gave patents broader scope if they were pioneering inventions. See, e.g., *Miller v. Eagle Mfg. Co.*, 151 U.S. 186, 207 (1894) (“If the invention is broad or primary in its character, the range of equivalents will be correspondingly broad, under the liberal construction which the courts give to such inventions.”); *Perkin-Elmer Corp. v. Westinghouse Elec. Corp.*, 822 F.2d 1528, 1532 (Fed. Cir. 1987) (“A pioneer invention is entitled to a broad range of equivalents.”). The Wright brothers, for example, won their patent infringement suit against Glenn Curtis in 1914 because they were pioneering inventors, and the court accordingly afforded them broad protection even against the somewhat different Curtis plane. *Wright Co. v. Herring-Curtis Co.*, 211 F. 654, 655 (2d Cir. 1914). The Court of Customs and Patent Appeals, the predecessor to the Federal Circuit, applied the pioneer patent doctrine, see *Autogiro Co. v. United States*, 384 F.2d 391, 400 (Ct. Cl. 1967), and the Supreme Court continues to talk about patent scope under the doctrine of equivalents as a function of how pioneering the patent is. See *Warner-Jenkinson*, 530 U.S. at 27 n.4. The pioneer
while the doctrine of equivalents means software patentees may sometimes get control over an entire function even under Section 112(f), those cases are likely to be quite rare. On balance, limiting functional software claims to the algorithm the patentee actually developed and equivalents thereof will go a long way towards narrowing the claimed scope of those patents, assuming they actually disclose such an algorithm. And if they don’t, they are (and should be) invalid under Aristocrat Technologies Australia PTY Ltd. v. International Game Technology.202

2. DO INVENTORS DESERVE TO OWN FUNCTIONS?

A second class of objections to taking Section 112(f) seriously is in some sense the opposite of the first. This objection assumes that treating software patents as means-plus-function claims will in fact work, but it worries that doing so will unfairly disadvantage patentees. There are several species of this argument.

a. Hardware Doesn’t Matter

Software, this argument goes, is all about the implementation of a function across machines. It shouldn’t matter whether you want to run a spreadsheet on a PC, a Mac, an Android phone, or an old IBM mainframe. Each one might require a different computer implementation, but the genius of software is that those implementations are functionally equivalent; the machine is irrelevant. Thus, advocates of broad software patenting may argue that limiting them only to one particular algorithm or implementation in one particular machine unfairly restricts the scope patent rule has not been invoked by the Federal Circuit in recent years, leading some to consider it moribund. Compare Augustine Med., Inc. v. Gaymar Indus., Inc., 181 F.3d 1291, 1301 (Fed. Cir. 1999) (stating that “pioneering inventions deserve a broader range of equivalents”), with Sun Studs, Inc. v. ATA Equip. Leasing, Inc., 872 F.2d 978, 987 (Fed. Cir. 1989) (holding that “the ‘pioneer’ is not a separate class of invention”), overruled on other grounds, A.C. Aukerman Co. v. R.L. Chaides Constr. Co., 960 F.2d 1020 (Fed. Cir. 1992). The Federal Circuit did endorse the pioneering patent doctrine in an unpublished opinion in 2003. See Molten Metal Equip. Innovations, Inc. v. Metallics Sys. Co., 56 F. App’x 475, 480 (Fed. Cir. 2003) (stating that pioneering invention claims “are entitled to a broad or liberal range of equivalents”). For discussion of the pioneer patent doctrine, see, for example, Meurer & Nard, supra note 19, at 2002–05 (endorsing broader use of the doctrine) and Thomas, supra note 19, at 37 (“Courts construe pioneer patent claims . . . to encompass a broader range of so-called ‘equivalents’ during an infringement determination.”). See also Love, supra note 19 (arguing for its abolition).

202. 521 F.3d 1328, 1336–38 (Fed. Cir. 2008) (holding that an algorithm must be disclosed in order for a patent to be upheld).
of their patent, allowing other companies to avoid the patent while implementing an equivalent technology.203

There is something to this concern. In particular, it makes little sense to say that the implementation of the same algorithm in a different computer should be outside the scope of the patent.204 As I suggested above, focusing on the hardware misses the point when the invention is one that is implemented in software. And patent claims are always cast at some level of abstraction away from the precise machine the patentee built so that they cover ideas rather than particular machines.205 But when the patent seeks to cover not the implementation of a specific algorithm across different machines, but the implementation of different algorithms that happen to achieve the same end, that patent is too broad. It does not follow that because two algorithms solve the same problem that they are equivalent.206 Thus, I part ways with those who argue that any invention in software is inherently an invention only at the level of the function it performs.207 A moment’s reflection on the history of software will reveal the flaw in that assumption. Google is a better search engine than its predecessors not because it performs a different function, but because it performs the same function in a different and better way. It is the way, not the function, that patent law is supposed to protect.

It is true that the different algorithm may compete with the patented one, preventing the patentee from excluding competition and raising prices. But so what? The vast majority of patents in all fields face some competition from other means of achieving the same end, and as a result

203. See, e.g., Robert R. Sachs, Comments in Response to the Patent and Trademark Office’s Proposed Examination Guidelines for Computer-Implemented Inventions, 2 MICH. TELECOMM. & TECH. L. REV. 103, 107 (1995–96); Note, supra note 61, at 1465–66 (“[I]t would make no sense for software patentees to specify secondary characteristics like a programming language, operating system, or platform in their patents. These have nothing to do with the invention.”).

204. Note, supra note 61, at 1471 (arguing that “software patents are broad without being overclaimed”). For this reason, I have argued elsewhere that the “machine or transformation” test for patentable subject matter, which would limit software patents to those “tied to a particular machine,” doesn’t make sense. Lemley et al., Life after Bilski, supra note 132, at 1346–47.


207. Note, supra note 61, at 1474.
most patents don’t confer market power.208 If I invent a particular blade shape for a lawn mower, patent law gives me the right to prevent competitors from making a blade in that shape.209 It doesn’t give me a right to control lawn mowers generally; anyone who makes a differently shaped blade can sell it without infringing even if it performs the same function and does it just as well as the patented invention. Similarly, if I develop a cholesterol-reducing drug, I don’t get to claim “atoms configured in a way that reduces human cholesterol.” My patent is limited to the drug I actually make and others like it. Even if I am the first to develop a cholesterol-lowering drug, the fact that I can’t claim the function itself leaves open the possibility that others will later develop different drugs that achieve the same end.210

That doesn’t mean that the inventor’s contribution should be limited to the precise code she wrote; the invention may well make a contribution at a higher level of abstraction.211 And if it does, the patent can properly capture a group of related implementations of that same idea. But if “the idea” is “solve this problem,” we should be very

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209. This leaves open the question of the level of generality at which the technology is protected. A patent claim that was strictly limited to exactly the device the patentee built would be too easy to evade. So patentees are entitled to prevent others from implementing the concept of the invention even if the details differ. That is why patent claims cover a genus of implementations, not just a particular species. See, e.g., Burk & Lemley, Fence Posts, supra note 15; Lefstin, supra note 22, at 1168–69. But the level of generality is never “the market”—except, that is, in software. Cf. Abramowicz & Duffy, supra note 25, at 340 (arguing for legal protection for market information).

210. As Justice Frankfurter wrote in 1948, concurring in the rejection of functional claims to a collection of bacteria,

The consequences of such a conclusion call for its rejection. Its acceptance would require, for instance in the field of alloys, that if one discovered a particular mixture of metals, which when alloyed had some particular desirable properties, he could patent not merely this particular mixture but the idea of alloying metals for this purpose . . . In patenting an alloy, I assume that both the qualities of the product and its specific composition would need to be specified.


211. On levels of abstraction in patent law, see Burk & Lemley, Quantum, supra note 205, at 32–40.
cautious about giving a patent at that high a level of abstraction. Doing so may give the patentee control over a market not because their product is superior to others in that market, but by definition—the market is the thing the patent itself claims.212 And in software patents, all too often that is precisely what we have been patenting.

Patents, then, are not designed to control markets, though sometimes they do. Rather, they are designed to encourage the development of new inventions and differentiated products within that market by discouraging copying of the patentee’s technology.213 Those new inventions will often be imperfect substitutes, so patents will often confer some power over price.214 But it has never been the purpose of patent law to give the patentee control over a market as opposed to a technology. Indeed, the economic evidence is pretty good that competition is itself a spur to new innovation.215 The existence of a

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212. See Collins, supra note 90, at 17–23 (explaining in detail the harms associated with claiming markets).
213. See generally Yoo, Differentiation, supra note 25.
214. Lemley & McKenna, supra note 25, at 2091.
patent on one technology might spur design-arounds that lead to new inventions that compete (imperfectly) with the patented one.216

b. Point of Novelty

A different argument is that we shouldn’t care if the standard, non-inventive elements of the invention known in the prior art are described in functional terms. If the novelty in an invention lies in the encryption algorithm used, it shouldn’t matter that the processor on which the algorithm runs, or the database in which the keys are stored, are described in functional terms because the value of the invention is the same regardless of which processor or database the user employs.

I agree with this concern; I have complained for years that we focus too much attention on the often-trivial language of the patent claims and not enough attention on the actual novel piece of the patentee’s invention.217 But even in the current regime, with its hyper-technical focus on the language of the claims, Section 112(f) can accommodate this concern. Standard computing elements are precisely the sort of things that ought to be written in means-plus-function language. The fact that it doesn’t matter what database an inventor uses in his encryption program—that for his purposes they are all equivalent—will mean that the claim elements not located at the point of novelty will be entitled to broad construction.218 It is precisely at the point of novelty that the

216. On the economic benefits of design-arounds, see, for example, Warner-Jenkinson Co. v. Hilton Davis Chem. Co., 520 U.S. 17, 36 (1997) (contrasting “the intentional copyist making minor changes to lower the risk of legal action” with “the incremental innovator designing around the claims, yet seeking to capture as much as is permissible of the patented advance.”); see also Slimfold Mfg. Co. v. Kinkead Indus., Inc., 932 F.2d 1453, 1457 (Fed. Cir. 1991) (“Designing around patents is, in fact, one of the ways in which the patent system works to the advantage of the public in promoting progress in the useful arts, its constitutional purpose.”); State Indus., Inc. v. A.O. Smith Corp., 751 F.2d 1226, 1236 (Fed. Cir. 1985) (“One of the benefits of a patent system is its so-called ‘negative incentive’ to ‘design around’ a competitor’s products, even when they are patented, thus bringing a steady flow of innovations to the marketplace.”); Nard, supra note 179, at 40–41 (“The practice of designing-around extant patents creates viable substitutes and advances, resulting in competition among patented technologies. The public clearly benefits from such activity.”)

217. See Burk & Lemley, Fence Posts, supra note 15; Lemley, Novelty, supra note 186.

218. See, e.g., IMS Tech., Inc. v. Haas Automation, Inc., 206 F.3d 1422, 1436 (Fed. Cir. 2000) (a claim element of little importance to the invention—not at the point of novelty—is entitled to a broader range of equivalents). In a once-common form of claim called a “Jepson claim,” patentees would identify in the preamble the existing technology and then identify their improvement in the body of the claim. See Ex parte Jepson, 1917 Dec. Comm’r Pat. 62, 67–68. This had the benefit of highlighting what was actually new about the patentee’s invention. In a Jepson claim, the distinction could be quite clear:
patentee should be forbidden from substituting broad functional language for an actual implementation of the invention. I should be able to include “an analog-to-digital converter” in my claim if ADCs are well known in the art and not the focus of my invention, but if I am the first person to have invented a way of converting data from analog to digital format, I shouldn’t be allowed simply to claim “an analog-to-digital converter” without any limitation as to how the invention works. The same is true in software.219

c. Software Inherently Functions

A broader objection is that software ought to be different. The most common variant of this claim is that software is inherently functional. Thus, Kevin Collins argues that inventions in the software arts are pure functionality: that they can only be defined by their functional properties, as their physical, structural properties have no relevance to the definition of what an inventor has invented.220 Collins may mean only that hardware implementations don’t matter; there, I agree. But I think he intends something deeper—that an algorithm, at least itself defined sufficiently broadly, is a series of steps, and those steps are themselves best understood in functional terms.221 Kip Werking goes further, arguing that “the ultimate problem for the algorithm requirement [is that] algorithms are composed of functions.”222 At a low enough level, that is clearly untrue. Software “functions” because it causes a series of gates in a computer chip to open and close in a particular sequence. At that level,

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219. Thus, the Federal Circuit has held that a patentee need not disclose a particular algorithm “if the selection of the algorithm or group of algorithms needed to perform the function in question would be readily apparent to a person of skill in the art.” Aristocrat Techs. Austl. Pty Ltd v. Multimedia Games, Inc., 266 F. App’x. 942, 947 (Fed. Cir. 2008).


software operates a machine by changing its physical orientation. That’s not functional; that’s a device.\textsuperscript{223} True, we don’t want to limit the patentee to the machine-level implementation. But we don’t have to jump immediately to function as we go up the level of abstraction. Object code is a representation of that programmed device; at a slightly higher level of abstraction, so is source code. But they are representations of an ultimately material thing—the programmed computer. The same is true as we go further up the level of abstraction. A dynamic linked list, for example, is a well-understood class of software objects. We could say it is “functional” because the class is defined in part by whether different objects perform the same function. But I don’t think that’s a meaningful way to think about it. It is true at some philosophical level but need not paralyze us. Indeed, it’s true of any patent claim that covers a genus of things (which is to say every patent claim, as Jeff Lefstin reminds us).\textsuperscript{224} A patent claim to a “chair comprising a seat, a back, and a plurality of legs” includes concepts—like the “seat”—that unite otherwise-disparate things by the function they perform. A jackhammer functions too, but we have no trouble distinguishing the function it performs from the way in which it performs that function. The same can be said of software. Saying that a claimed computer program must use functional language because it speaks of a dynamic linked list ignores the fact that we understand the term “dynamic linked list” to refer to a specific class of software objects, just as we understand the term “seat” (or “resistor” or “analog-to-digital converter” or “timing circuit”) to refer to a specific class of things.

To the extent Collins and Werking mean that one cannot conceptually distinguish one software approach from another, I disagree. There are clearly different ways of solving a problem in software that map to different, well-understood software objects and subroutines, and they may have different advantages or disadvantages in terms of ease of construction, stability, speed, and output. Function is simply not the same as implementation. And distinguishing between different programs that perform the same function in a different way is precisely what patent law is supposed to do. If you implement sorting using a quicksort algorithm, you are entitled to claim the use of a quicksort algorithm but not the idea of sorting in any way whatever.

\textsuperscript{223} Thus, the Federal Circuit concluded in\textit{In re Alappat}, 33 F.3d 1526, 1545 (Fed. Cir. 1994) (en banc) that a computer programmed with new software becomes for all intents and purposes a new machine because the hardware itself is modified by the program.

\textsuperscript{224} Lefstin,\textit{ supra} note 22.
None of that enables us to avoid the hard work of choosing a level of abstraction. If we aren’t to limit the patent to the exact code the patentee used (and we shouldn’t), we will need to find an intermediate level of abstraction in which the program is decomposed into algorithmic steps that are themselves understood to have particular meanings. That won’t always be easy; courts and lawyers will doubtless disagree over what the algorithm in the specification is, just as they disagree about what structure corresponds to any other functional patent claim element.225 But that isn’t a reason to ignore the language of the statute. And, as I have suggested elsewhere, it is a general problem for patent scope, not a particular problem with software patents.226

d. *The Function Is the Invention*

Finally, at least some patentees will claim that the programming didn’t matter and the discovery of a new function was itself the invention. But while that may be true in some cases (though surely it is not true of most software inventions), there is good reason to think that in software in particular, it is competition and not market dominance that spurs innovation.227 And Part III offers us compelling reasons to believe that giving such broad functional patents in software causes major problems for the patent system.228 So even if we thought that, as a matter of logic, software patents should be different than other kinds of patents, on balance it seems a mistake to permit broad functional claiming of software. Software inventors could still claim genuses; they should not be limited to the precise code they wrote. But the patent must be limited to the actual technology the patentee developed, defined at an appropriate level of abstraction, not to the problem it addressed, however solved. If the objection is that applying Section 112(f) limits patentees to the technology they actually designed or similar ones, then the answer is: too bad. Patent law is, after all, designed to benefit society, not just the patentee.229

225. For some suggestions of ways to draw these lines, see Edlin, *supra* note 88.
226. See Burk & Lemley, *Quantum, supra* note 205, at 31 (arguing that claims must be understood at a particular level of abstraction, and the law currently doesn’t recognize the choices it is making); Tun-Jen Chiang, *supra* note 205, at 1101–02.
227. See Burk & Lemley, *Patent Crisis, supra* note 124, at ch.5 (arguing that free competition may best promote Internet innovation and that narrow patents will do so in cumulative innovation industries like software).
228. See *supra*, Part III.
229. See, e.g., Sears, Roebuck & Co. v. Stiffel Co., 376 U.S. 225, 229–30 (1964) (“Patents are not given as favors . . . but are meant to encourage invention by rewarding the inventor . . . .”); Lemley, *Free Riding, supra* note 147, at 1072–73; Ted Sichelman,
3. LIMITING SOFTWARE PATENTS IN ORDER TO SAVE THEM

In fact, it may ultimately be the case that software patentees also stand to benefit from the application of Section 112(f). In the last four years, the courts have begun enforcing strict limits on patentable subject matter in software cases. In *Bilski v. Kappos*, the Supreme Court held that a business method patent was unpatentable as an abstract idea because it was not sufficiently tied to a particular real-world implementation. In the wake of that decision, most (though not all) Federal Circuit decisions to consider the patentability of software have held that software patents that merely implemented process steps in a general-purpose computer were unpatentable because the process steps alone were too abstract, and the presence of a general-purpose computer was insufficient to limit the claim to a particular real-world implementation. While the law of patentable subject matter is still unsettled, the current trend is one that would invalidate a wide swath of software patent claims, particularly functional claims of the type I consider here—not because they are too broad, or indefinite, but because they are not the sort of thing that is patentable at all.

Treating these functional software patent claims as means-plus-function claims may end up saving them from invalidation under Section 101. If the patent is interpreted as a means-plus-function claim, it will be limited to the particular software implementation the patentee actually built or described. Such a narrow, specific claim should not be an unpatentable “abstract idea.”

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231. Id. at 3230–31.
233. My co-authors and I have argued that elsewhere. See Lemley et al., *Life after Bilski*, supra note 132.
software invention will move the patentable subject matter law away from unhelpful tests like the “machine or transformation” test that focus on the hardware, not the software, in the patent claims.234 Those narrowed patents are also less likely to be invalid on the basis of prior art, since it is far more likely that someone has described the same function before than that they have produced the same algorithm before. And developing the algorithm itself may well be nonobvious in many cases.235

Restricting functional claiming, then, may have the unexpected effect of saving many software patents from invalidation by narrowing them.236 Opponents of software patents may think that a problem; they are hoping that the new patentable subject matter cases will invalidate all software patents. But I think it’s a good thing. There is nothing wrong with the idea of patenting true inventions in software; the problem lies in the overclaiming we have permitted in the current system. If we can get rid of that overclaiming, we can limit software patents to what the patentees actually invented, encouraging genuine innovation without promoting patent holdup.

An algorithm requirement is not a panacea.237 Eliminating pure functional claiming will not automatically teach us how broad a software patent is or whether a defendant infringes. Patentees will be entitled not just to the precise algorithm they used, but to sufficiently similar algorithms, and courts will have to assess that similarity, just as they do in every other area of patent practice.238 But focusing on what the patentee and the defendant actually did, rather than the problem they solved, will cabin the range of debate and limit over-claiming of software. They will allow patent law to do what it is supposed to do—determine the right level of abstraction at which the patentee can claim the invention.

235. Fromer, Layers, supra note 141, at 79–82.
236. If the claims never disclose any algorithm or other implementation, they will be invalid for indefiniteness under Aristocrat and its progeny. See supra note 202 and accompanying text. But that is as it should be; a patent that doesn’t disclose any implementation of the idea, but merely the functional goal, doesn’t have at its heart a real invention.
238. See Burk & Lemley, Quantum, supra note 205; Chiang, supra note 205.
CONCLUSION

It is time to end functional claiming (again). Allowing inventors to assert ownership over the problem they solved, rather than merely the way they solved it, is inconsistent with history, with the patent statute, and with good patent policy. It is responsible in large part for the untenable situation software patents have left us in. And while software patent owners may object that they need functional claiming to get effective protection, that objection is unpersuasive, both because of the harm functional claiming causes and because functional patent claims are likely invalid under current law.

A patent should not guarantee insulation from competition. To the contrary, properly understood, patents spur competition by preventing direct imitation while leaving open avenues for alternative development. We have forgotten that lesson in software, to our great cost. Returning to a world in which inventors own their idea, but not the ideas of others, will go a long way towards ensuring that patents encourage rather than retard software innovation.